

REQUEST FOR PROPOSALS
DESIGN OF INFRASTRUCTURE AND INCENTIVE
PROGRAM FOR MEDIUM AND HEAVY DUTY ZERO
EMISSION VEHICLES

WASHINGTON STATE LEGISLATURE
JOINT TRANSPORTATION
COMMITTEE

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REQUEST FOR PROPOSALS

JUNE 16, 2023



JTC EXECUTIVE COMMITTEE

SENATORS

Marko Liias
Co-Chair

Curtis King
Ranking Member

REPRESENTATIVES

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1st Co-Chair

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Ranking Member

I. BACKGROUND

Transportation is the largest contributor of greenhouse gas emissions in Washington state. Medium and heavy-duty vehicles (MHD), including buses, big trucks and delivery vans make up approximately ten percent of the vehicles on Washington’s roads but are responsible for 30 percent of the state’s on-road GHG emissions, and even higher percentages of fine particulates and nitrogen oxides. These tail pipe pollutants disproportionately contribute to reduced air quality in low-income and overburdened communities. Battery electric and hydrogen powered trucks and buses (collectively called Zero Emission Vehicles, ZEVs) eliminate toxic tailpipe pollutants compared with their conventional counterparts and reduce carbon emissions.

In March 2020, the Legislature passed the [Motor Vehicle Emission Standards – Zero-Emission Vehicles law](#) (RCW 70A.30.010) which directs the Department of Ecology to adopt California’s vehicle emission standards. This includes new requirements to gradually increase the number of new zero-emission vehicles (ZEV) sold in Washington. In April of 2023, the federal Environmental Protection Agency granted a waiver that allows Washington state — and other states that follow California’s advanced clean truck standards — to start transitioning medium- and heavy-duty trucks from diesel power to zero-emissions technology. The waiver clears a path for Ecology’s Clean Trucks program to take effect. The program requires truck manufacturers to sell and register an increasing percentage of new, zero-emission alternatives to diesel, starting with model year 2025.

In July of 2020 Washington Governor Jay Inslee signed on to the Multi-State Zero Emission Medium- and Heavy-Duty Vehicle Memorandum of Understanding, joining 15 other states, Washington D.C and the province of Quebec. That MOU called for the development of a [Multi-state MHD ZEV Action Plan](#) which was published in July of 2022. The Action Plan includes more than 65 strategies and recommendations for policymakers to accelerate electric truck and bus adoption, including recommendations for incentives for MHD ZEV purchases and infrastructure.

In 2021, the Washington State Legislature passed the [Climate Commitment Act \(CCA\)](#), which establishes a comprehensive program to reduce carbon pollution and achieve greenhouse gas limits set in state law. The CCA creates a market-based “cap-and-

invest” program that sets a cap on overall carbon emissions in the state and requires businesses to obtain allowances equal to their covered greenhouse gas emissions. These allowances are obtained through quarterly auctions hosted by the Department Ecology or bought and sold on a secondary market. The quarterly auctions generate substantial revenues that are deposited into three specified accounts and then invested into climate projects throughout the state. The Carbon Emissions Reduction Account (CERA) is for projects that reduce emissions from the transportation sector and increase access to public and alternative transportation. The 2023-25 Transportation Budget allocates revenues from the CERA and other CCA accounts.

The CCA aligns with the requirements of the [Healthy Environment for All \(HEAL\) Act](#) and includes provisions to ensure communities in Washington that are disproportionately impacted by climate change and air pollution benefit from cleaner air. In addition to the GHG reductions that will result from the cap-and-invest program, the CCA also calls for reduction of "criteria" air pollutants, such as ozone and particulate matter, in overburdened communities highly impacted by air pollution.

Last year the Legislature established a new [Interagency Electric Vehicle Coordinating Council](#) (EV Council) to facilitate better collaboration amongst state agencies on efforts to accelerate electric vehicle adoption and reduce transportation-sector greenhouse gas emissions. The Council is currently engaged in the development of a statewide transportation electrification strategy with a goal of finalizing the strategy by the end of 2023. The EV Council is also charged with identifying and coordinating state and federal electric vehicle related funding criteria.

The purpose of this project is to design and document an infrastructure and incentive strategy to drive the purchase and use of zero emission medium and heavy duty vehicles, as well as cargo handling and off-road equipment, in the state including, but not limited to, programs for tractor trucks, box trucks, drayage trucks, refuse trucks, step and panel vans, heavy and medium-duty buses, school buses, on and off-road terminal tractors, transport refrigeration units, forklifts, container handling equipment, airport cargo loaders, and railcar movers. In the 2023 – 25 transportation budget the following allocations from the CERA are held in unallotted status until the completion of this project:

- \$100 million for “implementation of zero-emission commercial vehicle infrastructure and incentive programs and for the replacement of school buses powered by fossil fuels with zero-emission school buses, including the purchase and installation of zero-emission school bus refueling infrastructure.” (Sec. 215 (7)(b))
- \$3 million for hydrogen refueling infrastructure investments (Sec. 215 (8)).
- \$2.5 million for zero emission cargo handling equipment incentives (Sec. 215 (10)).
- \$5 million for clean off-road equipment incentives (Sec. 215 (11)).

In addition, the consultant will conduct a review of the [clean alternative fuel passenger vehicle tax incentive](#) in current Washington state law and evaluate its utility, to include possible modification of the criteria for eligibility and tax incentive amount maximums.

A report is due to the transportation committees of the legislature by January 2, 2024

II. SCOPE OF WORK

Purpose: The purpose of this project is to:

- 1) Design and document an infrastructure and incentive strategy to drive the purchase and use of zero emission medium and heavy duty vehicles, as well as cargo handling and off-road equipment, in the state including, but not limited to, programs for tractor trucks, box trucks, drayage trucks, refuse trucks, step and panel vans, heavy and medium-duty buses, school buses, on and off-road terminal

tractors, transport refrigeration units, forklifts, container handling equipment, airport cargo loaders, and railcar movers. The strategy design must include an implementation plan documenting the steps to roll out the vehicle and infrastructure incentive programs.

- 2) Conduct a review of the passenger vehicle tax incentive in current Washington state law and evaluate its utility, to include possible modification of the criteria for eligibility and tax incentive amount maximums.

Staff Work Group

A Staff Work Group will work with the Consultant. The Staff Work Group will include staff from the

- JTC,
- House and Senate Transportation Committees,
- Washington State Department of Commerce
- Washington State Department of Transportation (WSDOT)
- Others as deemed appropriate by the JTC

The Consultant will work with the Staff Work Group throughout the study, soliciting input, presenting draft materials before they are shared publicly, and reviewing findings, recommendations, and draft reports.

A final report is due to the House and Senate Transportation Committees by January 2, 2024.

III. TASKS TO BE COMPLETED IN STUDY

The tasks described below are based on the [proviso](#) included in the 2023-25 transportation budget ([ESHB 1125](#), Session law). The description of the tasks is not intended to fully encompass the study tasks, but instead provides the Consultant with a potential framework for the study. The order of the tasks does not necessarily indicate the order by which they should be completed. For this project many of the tasks will need to be addressed concurrently.

Consultants are encouraged to recommend additions and/or alternatives to better accomplish the study's stated objectives.

TASK 1: CONSULTATION WITH LEGISLATORS

As specified in the proviso, the consultant will consult with "legislative members identified by the chair and ranking members of the transportation committees of the legislature throughout design of the infrastructure and incentive strategy." These consultations may occur through virtual or in-person meetings with individuals, or the group of legislators. The Consultant will be responsible for scheduling and convening the meetings. The JTC will identify and make initial contact with the designated (expected to be four to eight) legislators.

Deliverable: The Consultant will work with the JTC project manager to determine how best to report findings from these consultations. At a minimum a summary of findings will be included in the final report.

TASK 2: STAKEHOLDER/INDUSTRY OUTREACH AND ENGAGEMENT

The Consultant will consult with stakeholders through meetings, interviews, focus groups, surveys, or other methods as determined by the Consultant and the JTC Project Manager. The primary purpose of these consultations is to hear directly from stakeholders on incentive strategies that could help them overcome barriers to replacement of internal combustion MHD vehicles with ZEVs. In addition, MHD ZEV dealers, distributors and manufacturers, as well as charging/fueling infrastructure industry representatives shall be consulted about effective incentive strategies.

The Consultant should describe in the proposal, methods to be used to accomplish this task. Given the short time frame for this work we anticipate that the consultant will need to look for opportunities to work with established stakeholder organizations to gather this input.

Deliverable: The Consultant will work with the JTC project manager to determine how best to report findings from these consultations. At a minimum a summary of findings will be included in the final report.

TASK 3: REVIEW MHD ZEV INCENTIVE PROGRAMS IN OTHER JURISDICTIONS

The Consultant will review and summarize MHD ZEV incentive programs, for vehicles and charging/fueling infrastructure, in other jurisdictions. The purpose of this review is to highlight the strengths, weaknesses and lessons learned to inform the development of an effective incentive strategy for Washington state. The review should include interviews with program administrators.

Jurisdictions with MHD ZEV incentive programs to review shall include, but not be limited to the state of California, the state of Hawaii, the state of Massachusetts; the state of New York; the state of New Jersey; the province of Quebec and New York City.

Deliverable: Draft report chapter summarizing MHD ZEV incentive programs in other jurisdictions

TASK 4: IDENTIFY AND PRIORITIZE ATTRIBUTES OF INCENTIVE PROGRAMS FOR WASHINGTON STATE

Based upon the information and input gathered in Tasks 1 – 3, the consultant will describe in detail the key attributes of an effective MHD zero emission vehicle and infrastructure incentive strategy for Washington state, by vehicle class/type.

As specified in the proviso, the strategy must include recommendations for encouraging vehicle conversions for smaller commercial vehicle fleets and owner-operators of commercial vehicles, as well as tools for facilitating carbon emission reductions to benefit vulnerable populations and overburdened communities.

Deliverable: Draft report chapter

TASK 5: DEVELOP IMPLEMENTATION PLAN

As indicated by the allocation of significant revenues in the 2023-25 transportation budget for a new MHD ZEV incentive program, the state will need to move quickly to formally establish the new programs. For this task the consultant will develop a detailed plan for rollout of the program(s). In addition to the \$100 million from CERA set aside, the 2023-25 transportation budget directs the Washington State Department of Transportation (WSDOT) “to administer an early action grant program to provide expedited funding to zero-emission commercial vehicle infrastructure demonstration projects. The department must contract with a third-party administrator to implement the early action grant program.” The consultant’s implementation plan should follow a similar model, WSDOT contracting with a third-party to administer the program.

Deliverable: Draft implementation plan

TASK 6: EVALUATE CLEAN FUEL PASSENGER VEHICLE SALES TAX EXEMPTION IN CURRENT WASHINGTON STATE LAW

The consultant will evaluate the effectiveness of Washington state’s [current sales and use tax exemption](#) for sales of passenger vehicles powered by a clean alternative fuel and certain plug-in hybrids, The evaluation shall include possible modification of the criteria for eligibility and tax incentive amount maximums, as applicable.

Deliverable: Draft report chapter

TASK 7: COORDINATE WITH STAFF WORK GROUP

The Consultant will work with a Staff Work Group throughout the study, soliciting input, presenting draft materials before they are shared publicly, and reviewing findings, recommendations, and draft reports.

The Staff Work Group membership is identified above under the scope of work section. JTC staff will provide contact information for Staff Work Group members. The consultant will be responsible for convening the Work Group after initial JTC contact. The Consultant should generally expect to provide copies of all materials needed for meetings with the Staff Work Group.

Though the Consultant should strive to incorporate input from the Staff Work Group the final recommendations will be those of the Consultant.

TASK 8: PRESENTATIONS

The Consultant will attend and provide study updates at the following meetings:

- October 12, 2023, JTC meeting in Olympia to provide a study overview and progress report to the full JTC
- December 14, 2023, JTC meeting in Olympia to present the findings and recommendations from the Draft Final Report
- One presentation each to the House and Senate Transportation Committees during the 2024 legislative session, at the Committees' discretion. These two presentations would likely occur on the same day in January or February 2024. The consultant would provide an overview of the study findings and recommendations.

TASK 9: DRAFT AND FINAL REPORTS

The Consultant will prepare a draft report for the study that includes an Executive Summary highlighting study findings and recommendations as well as the deliverables described above in Tasks 1-6.

The Consultant must deliver the draft report to the JTC Project Manager and Staff Work Group by November 28, 2023. Staff Work Group comments and suggestions must be considered for incorporation into the draft final report and delivered to the JTC by December 13, 2023. The draft final report is not final until the four JTC Executive Committee Members have voted to accept it. The final report is due to the House and Senate Transportation Committees by January 2, 2024.

The Consultant shall work with the JTC Project Manager on review of the draft reports and incorporate any needed changes.

Deliverable: Draft and final reports

IV. CONTRACT DELIVERABLES

The successful Consultant will provide the following services and deliverables:

1. The Consultant shall work with JTC staff to refine the technical approach in your proposal into a draft workplan. The work plan shall include:
 - Specific steps detailing how this study will be carried out;
 - The specific tasks to be performed and by whom;
 - The expected duration and level of effort in hours by person;
 - The specific data that will be needed, along with data sources; and,
 - A schedule for performing the tasks.

The JTC will review, comment on, and approve this work plan. Any subsequent changes to the work plan shall also require approval by the JTC.

2. In conducting the study, the Consultant shall coordinate and facilitate the Staff Work Group meetings. The Consultant shall provide all meeting materials. JTC staff will be responsible for securing meeting locations and providing food and refreshments for any in-person meetings.
3. The Consultant Project Manager shall have, at a minimum, twice-monthly scheduled conference calls with the JTC Project Manager. Full or partial Consultant team conference calls may be scheduled as needed.
4. The Consultant shall prepare and present to the JTC Project Manager, monthly written progress reports that address and summarize the issues in the Consultant's contracted Scope of Work and Work Plan.
5. The Consultant shall prepare draft deliverables as described above in Tasks 1-9. The Consultant shall present a draft to the JTC Project Manager and Staff Work Group for comments and suggestions. The Consultant shall work with the JTC Project Manager on review of the draft deliverables and PowerPoints and incorporate any needed changes.
6. The Consultant shall present a draft and final reports meeting the schedule detailed in Task 9. The Consultant shall work with the JTC Project Manager on review of draft reports and incorporate any needed changes.
7. The Consultant may be requested to make a presentation to the House and Senate Transportation Committees during the 2024 legislative sessions. The decision will be up to the chairs of the House and Senate Transportation Committees.
8. The draft final report is not final until the four JTC Executive Committee Members have voted to accept it. The Consultant must deliver the approved Final Report in an electronic format suitable for printing and web-based distribution (PDF).

V. OVERSIGHT AND ADMINISTRATIVE RESPONSIBILITY

The JTC will have prime oversight for this study. The clients of this study are the four JTC Executive Committee Members (the Chairs and Ranking Members of the House and Senate Transportation Committees), who are represented in day-to-day study activities by the JTC Project Manager.

JTC staff will be responsible for the following activities:

- Prepare, publish and administer the RFP process;
- Coordinate the Consultant selection process and negotiate the contract;
- Administer the contract (review and approve invoices, ensure deadlines and contract requirements are being met, etc.);
- Attend regularly scheduled briefings with Consultant;
- Receive, evaluate and edit Consultant products; and,
- Oversee communications and meetings between JTC, the Consultant, and the Staff Work Group.

VI. MINIMUM QUALIFICATIONS

- Bidder must be licensed to do business in the State of Washington or submit a statement of commitment that it will become licensed in Washington within thirty (30) calendar days of being selected as the Apparently Successful Consultant.
- JTC shall also examine Bidder for responsibility. Responsibility shall include such measures as insurance coverage that meets state requirements, references, prior experience and satisfaction of existing clients, and other information related to responsibility.

VII. DEFINITIONS

- **Apparently Successful Bidder** or **Apparently Successful Consultant** - the Bidder or Consultant selected as the most qualified entity to perform the stated services.
- **Bidder or Consultant** – an entity intending to submit or submitting a proposal for the project.
- **JTC** – Joint Transportation Committee, a Washington State legislative agency governed by an Executive Committee comprised of the Chairs and Ranking Members of the House and Senate Transportation Committees. JTC shall mean the Executive Committee, Committee Coordinator, Project Manager, and/or any other staff of the JTC.
- **JTC Coordinator** – the Chief Executive Officer of the Joint Transportation Committee.
- **RFP** – this Request for Proposals, any addendum or erratum thereto, Bidder’s written questions and the respective answers, and any related correspondence that is addressed to all Bidders.
- **Contract definitions** are provided in the State of Washington General Terms and Conditions for personal services contracts in Exhibit A.

VIII. PROVISO

Below is the budget proviso language for this study from Sec. 204 of the 2023-25 transportation budget (ESHB 1125).

(5)(a) \$2,000,000 of the carbon emissions reduction account—state appropriation is for the joint transportation committee to oversee:

(i) The design of an infrastructure and incentive strategy to drive the purchase and use of zero emission medium and heavy duty vehicles, as well as cargo handling and off-road equipment, in the state including, but not limited to, programs for tractor trucks, box trucks, drayage trucks, refuse trucks, step and panel vans, heavy and medium-duty buses, school buses, on and off-road terminal tractors, transport refrigeration units, forklifts, container handling equipment, airport cargo loaders, and railcar movers; and

(ii) A review of the passenger vehicle tax incentive in current law and evaluation of its utility, to include possible modification of the criteria for eligibility and tax incentive amount maximums, as applicable.

(b) Design development must include recommendations for encouraging vehicle conversions for smaller commercial vehicle fleets and owner-operators of commercial vehicles, as well as tools for facilitating carbon emission reductions to benefit vulnerable populations and overburdened communities. Infrastructure and incentive programs recommended may include, but are not limited to, grant, rebate, tax incentive, and financing assistance programs.

(c) Consultation with legislative members identified by the chair and ranking members of the transportation committees of the legislature throughout design of the infrastructure and incentive strategy is required. A report is due to the transportation committees of the legislature by January 2, 2024.

IX. HELPFUL RESOURCES

The following resources are provided for convenience and additional background for preparation of proposals. These resources are not exhaustive and should not be solely relied upon to form the basis of a proposal or any subsequent recommendations.

[Multi-State Medium-and Heavy-Duty Zero-Emission Vehicle Action Plan](#), Multi-State ZEV Task Force facilitated by the Northeast States for Coordinated Air Use Management

[Washington State's MHD ZEV Policy and Funding Landscape](#), A panel discussion at the Pacific Northwest Economic Region Forum on April 27, 2023 (Video Recording)

[Some Washington state and Federal ZEV incentive programs](#)

[Incentives to Support the Transition to Zero Emissions for Medium- and Heavy-duty Sectors in Oregon](#). Oregon Department of Environmental Quality and the Oregon Department of Transportation, December 2022

X. PROJECT BUDGET

The budget for this project shall not exceed a maximum of **\$ 600,000**. Any resulting contract for this project will be subject to the standard state of Washington General Terms and Conditions for personal services contracts. A copy is attached to this RFP as Exhibit A.

XI. INSTRUCTION TO BIDDERS

A. SUBMISSION OF PROPOSAL

NOTE: All times listed below refer to local time in Olympia, Washington.

1. In order for your organization to receive any RFP amendments or bidder questions/agency answers a Letter of Intent to Bid must be submitted by 5:00 p.m. on **June 27, 2023**, to sonia.plasencia@leg.wa.gov and must include company name, address and email address.
2. Bidders must submit proposals in PDF format as an email attachment and/or as a link where the PDF file can be downloaded.
3. Bidders must provide two samples of previous work similar to this type in PDF format as an email attachment and/or as a link where the PDF file(s) can be downloaded.
4. Proposals are due no later than **5:00 p.m. (local time in Olympia) on July 11, 2023**. Late proposals will not be accepted and will be automatically disqualified. Proposals should be submitted to Sonia Plasencia, RFP Coordinator – sonia.plasencia@leg.wa.gov.
5. Selected bidders will be required to participate in oral interviews on **July 26, 2023**, via video conference. Selected bidders will be notified of the time of their scheduled interview and presentation.
6. JTC will not be liable for any costs associated with preparation and presentation of a proposal submitted in response to this RFP. The Bidder assumes responsibility for the travel and associated costs of Bidder personnel as they relate to bidding on this project.
7. In the event it becomes necessary to revise any part of this RFP, an addendum or erratum will be provided to all Bidders who submitted a Letter of Intent to bid.
8. After submission, Bidders will not be allowed to amend their proposal. Responses consisting solely of marketing material are not acceptable and will be rejected.
9. Questions regarding this RFP should be directed to Sonia Plasencia, RFP Coordinator, as the single point of contact for this solicitation, **by email only** to sonia.plasencia@leg.wa.gov. Inquiries concerning clarification of some aspect of the RFP will be accepted beginning at 9:00 a.m. on **June 16, 2023**. No inquiries concerning the RFP will be accepted after 5:00 p.m., on **June 27, 2023**. Responses to questions will be posted at <http://leg.wa.gov/JTC/Pages/RFPs.aspx> within three business days. By **June 30, 2023**, all responses to inquiries will be posted and transmitted to all Bidders who have submitted a Letter of Intent to Bid.

B. LETTER OF SUBMITTAL

The Letter of Submittal and the attached Certification and Assurances form (Exhibit B) must each be signed and dated by a person authorized to legally bind the Bidder to a contractual relationship, e.g., the President or Executive Director if a corporation, the managing partner if a partnership, or the proprietor if a sole proprietorship. Along with introductory remarks, the Letter of Submittal is to include by attachment the following information about the Bidder and any proposed subcontractors:

1. Name, address, principal place of business, telephone number, and fax number/email address of legal entity or individual with whom contract would be written.
2. Name, address, and telephone number of each principal officer (President, Vice President, Treasurer, Chairperson of the Board of Directors, etc.).

3. Legal status of the Bidder (sole proprietorship, partnership, corporation, etc.) and the year the entity was organized to do business as the entity now substantially exists.
4. Federal Employer Tax Identification number or Social Security number and the Washington Uniform Business Identification (UBI) number issued by the state of Washington Department of Revenue. If the Consultant does not have a UBI number, the Consultant must state that it will become licensed in Washington within thirty (30) calendar days of being selected as the Apparently Successful Contractor.
5. Location of the facility from which the Bidder would operate.
6. The names of any employees or governing board members of the firm who are current Washington State employees or were an employee of Washington State within the past 24 months as of the date of the proposal. Include their position and responsibilities within the Consultant's organization. If following a review of this information, it is determined by the JTC that a conflict of interest exists, the Bidder may be disqualified from further consideration for the award of a contract.

C. DIVERSE BUSINESS INCLUSION PLAN

Responders will be required to submit a Diverse Business Inclusion Plan (Exhibit C) with their proposal. In accordance with legislative findings and policies set forth in RCW 39.19, the state of Washington encourages participation in all contracts by firms certified by the office of Minority and Women's Business Enterprises (OMWBE), set forth in RCW 43.60A.200 for firms certified by the Washington State Department of Veterans Affairs, and set forth in RCW 39.26.005 for firms that are Washington Small Businesses. Participation may be either on a direct basis or on a subcontractor basis. However, no preference on the basis of participation is included in the evaluation of Diverse Business Inclusion Plans submitted, and no minimum level of minority- and women-owned business enterprise (MWBE), Washington Small Business, or Washington State certified Veteran Business participation is required as a condition for receiving an award.

D. PROPOSAL FORMAT

The proposal must be submitted in PDF format and be printable on eight and one-half by eleven (8 1/2x11) inch paper. The five major sections of the proposal are to be submitted in the order noted below:

1. Letter of Submittal, including signed Certifications and Assurances (Exhibit B).
2. Technical Approach
 - The Technical Approach should respond to Tasks 1-9 in Section III of this RFP, not to exceed ten pages. This page limitation applies only to the Technical Approach section.
 - The Technical Approach should describe the approaches, methodologies, and techniques that will be used to undertake each of these tasks and produce the deliverables; and shall identify each person responsible for each task. It should describe in as much detail as possible the anticipated tasks, levels of effort, schedules, and coordination work required to undertake the Tasks.
3. Management Approach
 - The Management Approach shall describe how your firm proposes to organize, manage, control, and report on the status of the study. Identify all critical milestones. It should include the following:
 - A statement of qualifications to conduct this work.
 - Identification of the individual(s) who will do the actual work being proposed, with attached professional resumes. Please keep resumes as concise as possible.
 - An organization chart indicating the lines of authority for all personnel involved in performance of the potential contract.

- A description of staff responsibilities and the amount of time they will devote to the project by task or topic area.
- Bidders must provide two samples of previous work similar to this type in PDF format as an attachment and/or as a link where the file(s) can be downloaded in the submittal email.

4. Cost Approach

- The total cost of this work shall be documented in a detailed budget, including direct and indirect labor, travel, and any other expenses (itemized). The cost description shall identify projected work hours and hourly rate(s) for each employee, by name and task, who will be assigned to this project. At this time, the JTC anticipates that most meetings related to this study will be hybrid, with the Consultant attending some meetings in-person. (Project Manager check-in meetings can be held by video conference.)

5. References

- Include three references with whom your firm and the proposed Consultant Project Manager has done similar work. For each reference, include name, title, organization, address, phone number and email address. References shall not include staff of the Joint Transportation Committee, nor Washington State House or Senate Transportation Committee staff.

6. Diverse Business Inclusion Plan (Exhibit C)

XII. EVALUATION CRITERIA

Proposals will be reviewed and evaluated by a panel selected by the JTC. After the initial evaluations, the JTC will select a small group of Bidders as finalists for oral interviews and presentations to the evaluation panel. Commitments made by the Bidder at the oral interview, if any, will be considered binding. The score from the oral presentation will be considered independently and will determine the apparently successful bidder.

Written proposals submitted in response to this RFP will be evaluated and weighted on the following three categories. This evaluation will be used solely for selecting Bidders to be invited for interviews.

- Technical Approach (50%)
 - Proposed project approach and methodology
 - Quality of work plan
 - Feasibility of proposed schedule
 - Description of proposed deliverables
- Management Approach (45%)
 - Project team structure internal controls
 - Staff qualifications & resumes
 - Relevant experience with projects of similar complexity & type
 - Other applicable experience
- Cost Approach (5%)
 - Quality of detailed budget
 - Reasonableness of cost approach
 - Total project cost

XIII. ESTIMATED SCHEDULE OF ACTIVITIES

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|---|--------------------------------|
| Letters of Intent to Bid due | June 26, 2023 |
| Due date for proposals | July 11, 2023 |
| Oral Interviews | July 26, 2023 |
| Announce apparently successful Bidder | Approximately August 1, 2023 |
| Estimated contract start date | August 8 |
| Presentation to JTC in Olympia | October 12 , 2023 JTC meeting |
| Submit draft report to JTC staff | November 28, 2023 |
| Draft final report due to JTC | December 13, 2023 |
| Present draft final report to JTC in Olympia | December 14, 2023, JTC meeting |
| Final report submitted to House and Senate Transportation Committees | January 2, 2024 |

XIV. JTC RIGHTS

1. Determination of clarity and completeness in the responses to any of the provisions in this RFP will be made solely by the JTC. The JTC reserves the right to require clarification, additional information, and materials in any form relative to any or all of the provisions or conditions of this RFP.
2. The JTC reserves the right to reject any or all proposals at any time prior to the execution of a contract acceptable to the JTC, without any penalty to the JTC.
3. The JTC intends to award the contract to the Bidder with the best combination of attributes based on the evaluation criteria listed in Section XII of this RFP. This RFP does not, however, obligate the JTC to contract for services herein.
4. Should the JTC fail to negotiate a contract with the Apparently Successful Bidder, the JTC reserves the right to negotiate and contract with the next most qualified Bidder.
5. The JTC reserves the right to waive specific terms and conditions contained in this RFP.
6. It shall be understood by Bidders that their proposal is predicated upon acceptance of all terms and conditions contained in this RFP unless the Bidder has submitted exceptions as allowed in the Certifications and Assurances form, Exhibit B to this solicitation. In no event is a Bidder to submit its own standard contract terms and conditions in response to this solicitation.
7. The JTC reserves the right, at its sole discretion, to waive minor administrative irregularities contained in any Bidder's proposal.

Thank you for your interest.

GENERAL TERMS AND CONDITIONS

1. DEFINITIONS -- As used throughout this contract, the following terms shall have the meaning set forth below:

- A. The "Joint Transportation Committee," or "JTC," shall mean the Washington State Joint Transportation Committee, any division, section, office, unit, or other entity of JTC or any of the officers or other officials lawfully representing the JTC.
- B. "Contractor" shall mean that firm, provider, organization, individual, or other entity performing services under this contract, and shall include all employees of the Contractor.
- C. "Subcontractor" shall mean one not in the employment of the Contractor, who is performing all or part of those services under this contract under a separate contract with the Contractor. The terms "Subcontractor" and "Subcontractors" means Subcontractor(s) in any tier.

2. ADVANCE PAYMENTS PROHIBITED -- No payment in advance or in anticipation of services or supplies to be provided under this contract shall be made by JTC.

3. ATTORNEY'S FEES -- Unless expressly permitted under another provision of the Contract, in the event of litigation or other action brought to enforce Contract terms, each party agrees to bear its own attorneys' fees and costs.

4. CHANGE OF CONTROL OR PERSONNEL -- Contractor shall promptly and in any case within twenty-four (24) hours notify the JTC Project Manager in writing:

- 1. If any of the representations and warranties of the Contractor set forth in this contract shall cease to be true at any time during the term of this contract;
- 2. Of any material change in the Contractor's management staff;
- 3. Of any change in control of the Contractor or in the business structure of the Contractor; or
- 4. Of any other material change in the Contractor's business, partnership, or corporate organization relating to this engagement. All written notices regarding changes in management staff shall contain the same information about newly assigned management staff as was requested by JTC in the RFP and such additional information as may be requested by the JTC. For purposes hereof, the term "management staff" shall mean those persons identified as senior management in any response to a RFP or who otherwise will exercise a major administrative role or major policy or consultant role to the provision of the Contractor's services hereunder. All written notices regarding changes in control of the Contractor shall contain the same information about any new controlling entity as was requested by JTC in the RFP regarding the Contractor and such additional information as may be requested by JTC.

Approval of these changes rests solely with JTC and will not be unreasonably withheld.

5. CHANGES AND MODIFICATIONS -- The JTC may, at any time, by written notification to the Contractor, make changes in the general scope of the services to be performed under the contract. If any such changes cause an increase or decrease in the cost of, or the time required for the performance of this contract, an equitable adjustment may be made in the contract price or period of performance, or both, and the contract shall be modified in writing accordingly. Any claim by the Contractor for adjustment under this clause must be asserted within thirty (30) days from the date of Contractor's receipt of the notice of such change; *provided*, however, that the JTC may, upon determining that the facts justify such action, receive and act upon such claim asserted at any time prior to final payment under this contract. Failure to agree

to any adjustment shall be a dispute concerning a question of fact within the meaning of the clause of this contract entitled "Disputes." However, nothing in this clause shall excuse the Contractor from proceeding with the contract as changed.

6. CONFLICT OF INTEREST -- JTC may, by written notice to the Contractor, terminate this contract if it is found after due notice and examination by the JTC that there is a violation of the State Ethics Law Chapter 42.52 RCW; or any similar statute involving the Contractor in the procurement of, or performance under, this contract.

Specific restrictions apply to contracting with current or former state employees pursuant to chapter 42.52 of the Revised Code of Washington. The CONTRACTOR and their subcontractor(s) must identify any person employed in any capacity by the state of Washington who worked with the JTC program executing this Contract, including but not limited to formulating or drafting the legislation, participating in grant procurement planning and execution, awarding grants, and monitoring grants, during the 24-month period preceding the start date of this Contract. Identify the individual by name, the agency previously or currently employed by, job title or position held, and separation date. If it is determined by JTC that a conflict of interest exists, the CONTRACTOR may be disqualified from further consideration for the award of a Contract.

In the event this contract is terminated as provided above, JTC shall be entitled to pursue the same remedies against the Contractor as it could pursue in the event of a breach of the contract by the Contractor. The rights and remedies of JTC provided for in this clause shall not be exclusive and are in addition to any other rights and remedies provided by law. The existence of facts upon which the JTC makes any determination under this clause shall be an issue and may be reviewed as provided in the "Disputes" clause of this contract.

7. CONTRACTOR NOT EMPLOYEE OF THE AGENCY -- The Contractor and his or her employees or agents performing under this contract are not employees or agents of JTC. The Contractor will not hold himself/herself out as or claim to be an officer or employee of JTC or of the state of Washington by reason hereof, nor will the Contractor make any claim or right, privilege or benefit which would accrue to an employee under Chapter 41.06 RCW.

8. DISPUTES -- If a dispute should arise between the Contractor and JTC regarding the performance or expected outcomes of the contract, such dispute shall be referred to the JTC Committee Coordinator for review and decision. If the decision by the JTC Committee Coordinator is not satisfactory to the Contractor, the Contractor may request in writing that the dispute be reviewed by the Legislative Members of the JTC Executive Committee. Such written request shall be provided to the JTC Committee Coordinator within five (5) days following the Committee Coordinator's decision. The Committee Coordinator shall present the written request to the Legislative Members of the JTC Executive Committee at its earliest convenience for review and decision. The decision of the Legislative Members shall become final and binding.

Unless mutually agreed to by the JTC and the Contractor, the work to be performed under this agreement shall not be delayed or stopped during the review of a dispute either by the JTC Committee Coordinator or the JTC Executive Committee.

9. GOVERNING LAW -- This contract shall be governed by the laws of the state of Washington. In the event of a lawsuit involving this contract, venue shall be proper only in Thurston County. The Contractor, by execution of this contract, acknowledges the jurisdiction of the courts of the state of Washington in this matter.

10. INDEMNIFICATION -- The contractor shall defend, protect, and hold harmless the state of Washington, JTC, or any employees thereof, from and against all claims, suits or actions arising from the Contractor's acts which are libelous or slanderous, which result in injury to persons or property, which violate a right of confidentiality, or which constitute an infringement of any copyright, patent, trademark, or trade name through use of reproduction of material of any kind.

11. INDUSTRIAL INSURANCE COVERAGE -- The Contractor shall provide or purchase industrial insurance coverage prior to performing work under this contract as required under Title 51 RCW. JTC will not be responsible for payment of industrial insurance premiums or for any other claim or benefit for this Contractor, or any Subcontractor or employee of the Contractor, which might arise under the industrial insurance laws during performance of duties and services under this contract.

12. LICENSING, ACCREDITATION AND REGISTRATION -- The Contractor shall comply with all applicable local, state and federal licensing, accreditation, and registration requirements and standards, necessary for the performance of this contract.

13. LIMITATION OF AUTHORITY -- Only the JTC shall have the express, implied, or apparent authority to alter, amend, modify or waive any clause or condition of this contract. Furthermore, any alteration, amendment, modification, or waiver of any clause or condition of this contract is not effective or binding unless made in writing and signed by the JTC.

14. NONASSIGNABILITY -- Neither this contract, nor any claim arising under this contract, shall be transferred or assigned by the Contractor.

15. NONDISCRIMINATION -- During the performance of this contract, the Contractor shall comply with all federal and state nondiscrimination laws, regulations, and policies.

16. NONCOMPLIANCE WITH NONDISCRIMINATION LAWS -- In the event of the Contractor's noncompliance or refusal to comply with any nondiscrimination law, regulation, or policy, this contract may be rescinded, canceled, or terminated in whole or in part, and the Contractor may be declared ineligible for further contracts with JTC. The Contractor shall, however, be given a reasonable time in which to cure this noncompliance. Any dispute may be resolved in accordance with the "Disputes" procedure set forth herein.

17. PAYMENT OF TAXES -- Contractor shall pay all applicable taxes assessed on the compensation received under this contract and shall identify and pay those taxes under Contractor's federal and state identification number(s).

18. PUBLICITY -- The Contractor agrees not to publish or use any advertising or publicity materials in which the state of Washington or JTC's name is mentioned, or language used from which the connection with the state of Washington's or JTC's name may reasonably be inferred or implied, without the prior written consent of JTC.

19. RECORDS, DOCUMENTS AND REPORTS -- The Contractor shall maintain books, records, documents, data and other evidence of accounting procedures and practices which sufficiently and properly reflect all direct and indirect costs of any nature expended in the performance of this contract. These records shall be subject at all reasonable times to inspection, review, or audit by personnel duly authorized by the JTC, State Auditor or state or federal officials so authorized by law, regulation, or contract. The Contractor will retain all books, records, documents, and other materials relevant to this contract for six (6) years after the date of final payment and make them available for inspection by persons authorized under this provision.

If any litigation, claim or audit is started before the expiration of the six (6) year period, the records shall be retained until all litigation claims, or audit findings involving the records have been resolved.

20. REGISTRATION WITH DEPARTMENT OF REVENUE -- The Contractor shall complete registration with the Department of Revenue, <http://dor.wa.gov/Content/Home/Default.aspx>, and be responsible for payment of all taxes due on payments made under this contract.

21. RIGHT OF INSPECTION -- The Contractor shall provide right of access to its facilities to the JTC, or any of its officers, or to any other authorized agent or official of the state of Washington or the federal government at all reasonable times, in order to monitor and evaluate performance, compliance, and/or quality assurance under this contract.

22. RIGHTS IN DATA -- Unless otherwise provided, data which originates from this contract shall be "works for hire" as defined by the U.S. Copyright Act and shall be owned by JTC. Data shall include, but not be limited to: working papers, reports, documents, pamphlets, advertisements, books, magazines, surveys, studies, computer programs, films, tapes, and/or sound reproductions. Ownership includes the right to copyright, patent, register, and the ability to transfer these rights.

Data which is delivered under the contract, but which does not originate therefrom shall be transferred to JTC with a nonexclusive, royalty-free, irrevocable license to publish, translate, reproduce, deliver, perform, dispose of, and to authorize others to do so; *provided*, that such license shall be limited to the extent which the Contractor has a right to grant such a license. The Contractor shall exert all reasonable effort to advise JTC, at the time of delivery of data furnished under this contract, of all known or potential invasions of privacy contained therein and of any portion of such document which was not produced in the performance of this contract. JTC shall receive prompt written notice of each notice of claim of copyright infringement received by the Contractor with respect to any data delivered under this contract. JTC shall have the right to modify or remove any restrictive markings placed upon the data by the Contractor.

23. SAFEGUARDING OF INFORMATION -- The use or disclosure by any party of any information concerning JTC for any purpose not directly connected with the administration of JTC or the Contractor's responsibilities with respect to services provided under this contract is prohibited except by written consent of the JTC.

24. SAVINGS -- In the event funding from state, federal, or other sources is withdrawn, reduced, or limited in any way after the effective date of this contract and prior to normal completion, JTC may terminate the contract under the "Termination for Convenience" clause, without the five-day notice requirement, subject to renegotiation under those new funding limitations and conditions.

25. SCOPE OF CONTRACT -- This contract and the attachments incorporate all the contracts, covenants, and understandings between the parties concerning the subject matter, and all such covenants, agreements, and understandings have been merged into this contract. No prior contract or understandings, verbal or otherwise, of the parties or their agents shall be valid or enforceable unless embodied in this contract.

26. SEVERABILITY -- The provisions of this contract are intended to be severable. If any term or provision is illegal or invalid for any reason whatsoever, such illegality or invalidity shall not affect the validity of the remainder of the contract.

27. SUBCONTRACTING -- Neither the Contractor nor any Subcontractor shall enter into subcontracts for any of the work contemplated under this contract without obtaining prior written approval of the JTC.

28. TERMINATION FOR CAUSE -- In the event the JTC determines the Contractor has failed to comply with the conditions of this contract in a timely manner, the JTC has the right to suspend or terminate this contract. In such event the Contractor shall be liable for damages as authorized by law including, but not limited to, any cost difference between the original contract and the replacement or cover contract and all administrative costs directly related to the replacement contract, e.g., cost of the mailing, advertising, and staff time.

A termination shall be deemed a "Terminate for Convenience" if it is determined that the Contractor (i) was not in default, or (ii) failure to perform was outside of his or her control, fault or negligence.

29. TERMINATION FOR CONVENIENCE -- Except as otherwise provided in this contract, the JTC may, by five (5) days written notice, beginning on the second day after the mailing, terminate this contract in whole or in part when it is in the best interests of JTC. If this contract is so terminated, JTC shall be liable only for payment in accordance with the terms of this contract for services rendered prior to the effective date of termination.

30. TERMINATION PROCEDURE -- Upon termination of this contract, JTC, in addition to any other rights provided in this contract, may require the Contractor to deliver to JTC any property specifically

produced or acquired for the performance of such part of this contract as has been terminated. The provisions of the "Treatment of Assets" clause shall apply in such property transfer.

JTC shall pay to the Contractor the agreed upon price, if separately stated, for completed work and services accepted by JTC, and the amount agreed upon by the Contractor and JTC for (i) completed work and services for which no separate price is stated, (ii) partially completed work and services, (iii) other property or services which are accepted by JTC, and (iv) the protection and preservation of property, unless the termination is for default, in which case the JTC shall determine the extent of the liability of JTC. Failure to agree with such determination shall be a dispute within the meaning of the "Disputes" clause of this contract. JTC may withhold from any amounts due the Contractor such sum as the JTC determines to be necessary to protect JTC against potential loss or liability.

The rights and remedies of JTC provided in this section shall not be exclusive and are in addition to any other rights and remedies provided by law or under this contract.

After receipt of a notice of termination, and except as otherwise directed by the JTC, the Contractor shall:

1. Stop work under the contract on the date, and to the extent specified, in the notice;
2. Place no further orders or subcontracts for materials, services, or facilities except as may be necessary for completion of such portion of the work under the contract as is not terminated;
3. Assign to JTC, in the manner, at the times, and to the extent directed by the JTC, all of the rights, title, and interest of the Contractor under the orders and subcontracts so terminated, in which case JTC has the right, at its discretion, to settle or pay any or all claims arising out of the termination of such orders and subcontracts;
4. Settle all outstanding liabilities and all claims arising out of such termination of orders and subcontracts, with the approval or ratification of the JTC to the extent the JTC may require, which approval or ratification shall be final for all the purposes of this clause;
5. Transfer title to JTC and deliver in the manner, at the times, and to the extent directed by the JTC any property which, if the contract has been completed, would have been required to be furnished to JTC;
6. Complete performance of such part of the work as shall not have been terminated by the JTC; and
7. Take such action as may be necessary, or as the JTC may direct, for the protection and preservation of the property related to this contract which is in the possession of the Contractor and in which JTC has or may acquire an interest.

31. WAIVER OF DEFAULT -- Waiver of any default shall not be deemed to be a waiver of any subsequent default. Waiver of breach of any provision of the contract shall not be deemed to be a waiver of any other or subsequent breach and shall not be construed to be a modification of the terms of the contract unless stated to be such in writing, signed by the JTC and attached to the original contract.

CERTIFICATIONS AND ASSURANCES

I/we make the following certifications and assurances as a required element of the proposal to which it is attached, understanding that the truthfulness of the facts affirmed here and the continuing compliance with these requirements are conditions precedent to the award or continuation of the related contract(s):

1. I/we declare that all answers and statements made in the proposal are true and correct.
2. The prices and/or cost data have been determined independently, without consultation, communication, or agreement with others for the purpose of restricting competition. However, I/we may freely join with other persons or organizations for the purpose of presenting a single proposal.
3. The attached proposal is a firm offer for a period of 60 days following receipt, and it may be accepted by the JTC without further negotiation (except where obviously required by lack of certainty in key terms) at any time within the 60-day period.
4. In preparing this proposal, I/we have not been assisted by any current or former employee of the state of Washington whose duties relate (or did relate) to this proposal or prospective contract, and who was assisting in other than his or her official, public capacity. (Any exceptions to these assurances are described in full detail on a separate page and attached to this document.)
5. I/we understand that the JTC will not reimburse me/us for any costs incurred in the preparation of this proposal. All proposals become the property of the JTC, and I/we claim no proprietary right to the ideas, writings, items, or samples, unless so stated in this proposal.
6. Unless otherwise required by law, the prices and/or cost data which have been submitted have not been knowingly disclosed by the Bidder and will not knowingly be disclosed by him/her prior to opening, directly or indirectly to any other Bidder or to any competitor.
7. No attempt has been made or will be made by the Bidder to induce any other person or firm to submit or not to submit a proposal for the purpose of restricting competition.
8. I/we certify that no condition exists with respect to the bidder, or any of its employees, regarding any current or past relationship with the JTC, or other agencies that violate Chapter 42.52 RCW, the "Ethics in Public Service" Law.
9. I/we have disclosed any lobbying activities, as that term is defined in RCW 42.17A.005, or other paid advocacy positions that have been undertaken in the prior 12-month period, for any individuals proposed for the consulting team including sub-consultants. Disclosure of any lobbying activity is attached to this form on a separate page.
10. I/we agree that submission of the attached proposal constitutes acceptance of the solicitation contents and General Terms and Conditions (Exhibit A). If there are any exceptions to these terms, I/we have described those exceptions in detail on a page attached to this document.

We (check one):

are submitting proposed exceptions to contract General Terms and Conditions and have attached them to this form.

are not submitting proposed exceptions to general terms and Conditions (*default if neither are checked*).

On behalf of the Consultant submitting this proposal, my signature below attests to the accuracy of the above statement as well as my authority to bind the submitting organization.

Signature of Proposer

Date

Printed Name

Title

DIVERSE BUSINESS INCLUSION PLAN

| | |
|--|-----|
| Do you anticipate using, or is your firm, a State Certified Minority Business? | Y/N |
| Do you anticipate using, or is your firm, a State Certified Women’s Business? | Y/N |
| Do you anticipate using, or is your firm, a State Certified Veteran Business? | Y/N |
| Do you anticipate using, or is your firm, a Washington State Small Business? | Y/N |

If you answered No to all of the questions above, please explain:

Please list the approximate percentage of work to be accomplished by each group:

| | |
|----------------|------|
| Minority | ___% |
| Women | ___% |
| Veteran | ___% |
| Small Business | ___% |

Please identify the person in your organization who will manage your Diverse Inclusion Plan responsibility:

Name: _____
Phone: _____
E-Mail: _____