## Local Taxes

## Overview and Table of Contents

This section summarizes the transportation taxes that have been authorized by the Legislature for use by local governments. These taxes may be used for a broad range of transportation purposes, including road construction, mass transit, high capacity transportation, and high occupancy vehicle (HOV) systems. In addition to the local option taxes described in this section, local governments can use several other revenue sources to fund transportation, including distributions of the state motor fuel tax (gas tax), federal funds, bonds, state grants, and local general funds. Further information on revenue sources for local jurisdictions can be found in the Local/Regional Jurisdictions section of this manual on page 389.

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REVENUE SOURCE:
RCW:

## Border Area Motor Vehicle Fuel and Special Fuel Tax

RCW 82.47.020 (Authorized in 1991)

## WHO'S ELIGIBLE

Cities and towns within 10 miles of an international border crossing or transportation benefit districts (TBDs) that contain an international border crossing.

## WHERE ENACTED

Sumas, Blaine, Nooksack and Point Roberts Transportation Benefit Districts (TBDs) have enacted this tax.

## PURPOSE

For street maintenance and construction in areas along the Canadian border that are experiencing extraordinary traffic levels and impacts due to Canadian motorists.

## PROVISIONS

Jurisdictions are authorized to impose a tax of up to two cents per gallon in 2022, and this maximum rate can be increased by up to the increase in the implicit price deflator in subsequent years. Voter approval is required. Revenue may be used only for street construction and maintenance. Tax applies to both motor vehicle fuel and special fuel.

## REVENUE

In years 200 through 20122, four cities reported border area fuel taxes to WSDOT in their annual financial reports of transportation revenues and expenditures. Total border area vehicle fuel taxes reported were \$302,538 in calendar year 2016 and \$300,742 in 2017.

Each of the four cities imposes a current rate of $1 \phi /$ gallon.

| BORDER AREA MOTOR VEHICLE FUEL TAX |  |  |  |  |
| ---: | ---: | ---: | ---: | ---: |
|  | Blaine | Nooksack | Pt. Roberts | Sumas |
| $\mathbf{2 0 2 1}$ | $\mathbf{2 0 , 9 2 9}$ | 12,923 | 4,557 | 9,280 |
| $\mathbf{2 0 2 0}$ | 53,962 | 14,946 | 26,826 | 26,683 |
| $\mathbf{2 0 1 9}$ | 170,777 | 16,924 | 77,715 | 65,188 |
| $\mathbf{2 0 1 8}$ | 168,506 | 17,915 | 82,575 | 49,008 |
| $\mathbf{2 0 1 7}$ | 168,506 | 17,915 | 65,313 | 49,008 |
| $\mathbf{2 0 1 6}$ | 168,335 | 15,718 | 68,373 | 50,112 |
| $\mathbf{2 0 1 5}$ | 197,796 | 15,658 | 80,498 | 55,431 |
| $\mathbf{2 0 1 4}$ | 251,118 | 14,654 | 96,208 | 79,163 |
| $\mathbf{2 0 1 3}$ | 249,540 | 13,396 | 96,674 | 77,863 |
| $\mathbf{2 0 1 2}$ | 227,568 | 14,248 | 96,157 | 60,261 |
| $\mathbf{2 0 1 1}$ | 185,213 | 13,658 | 79,297 | 43,134 |
| $\mathbf{2 0 1 0}$ | 122,446 | 14,157 | 54,938 | 26,642 |
| $\mathbf{2 0 0 9}$ | 88,627 | 14,161 | 35,894 | 19,181 |
| $\mathbf{2 0 0 8}$ | 102,514 | 13,879 | 51,245 | 20,598 |
| $\mathbf{2 0 0 7}$ | 99,831 | 14,641 | 42,208 | 21,004 |
| $\mathbf{2 0 0 6}$ | 101,408 | 4,499 | 41,668 | 20,075 |
| $\mathbf{2 0 0 5}$ | 107,604 | 14,589 | 43,689 | 15,411 |
| $\mathbf{2 0 0 4}$ | 99,191 | 14,951 | 35,278 | 14,049 |

## Source: WSDOT City \& County Annual Financial Merge Database

Border Area Motor Vehicle Fuel Taxes are based on WSDOT's annual survey of local government's transportation revenues and expenditures

## REVENUE SOURCE:

RCW:
WHO'S ELIGIBLE

## Commercial Parking Tax

RCW 82.80.030 (Authorized in 1990)
County (unincorporated area), city, RTID

## WHERE ENACTED

Currently 10 cities impose this tax: Bainbridge Island, Bremerton, Burien, Des Moines, Mukilteo, Port Angeles, SeaTac, Seattle, Sumner, and Tukwila have implemented this tax.

## PURPOSE

For general transportation purposes, including construction and operation of state highways, county roads, and city streets; public transportation; high capacity transportation; transportation planning and design; and other transportation-related activities.

## PROVISIONS

- No rate set; rate setting parameters provided.
- Tax may either be on the commercial parking business, based on gross proceeds or number of stalls, or on the customer (similar to an admissions tax).
- Tax exempt carpools, vehicles with handicapped decals, and government vehicles are exempt from the tax.
- Subject to planning provisions.
- Subject to exclusive referendum procedure (RCW 82.80.090):
- Petition to repeal vehicle license fee or commercial parking tax must be filed within seven days of passage or the ordinance imposing the tax.
- Petitioner has 30 days after ballot title written to obtain signatures of not less than $15 \%$ of registered voters.


## REVENUE

Jurisdictions that imposed the commercial parking tax during 2016 and 2017 report to the Department of Transportation annually in their local government transportation financial statistics report.

| Commercial Parking Tax Collections by City |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2017 | 2018 | 2019 | 2020 | 2021 |
| Bainbridge Island | 919,373 | 997,403 | 990,053 | 310,351 | 331,270 |
| Bremerton | 650,837 | 706,149 | 881,679 | 645,139 | 831,783 |
| Burien | 244,548 | 235,481 | 231,612 | 89,951 | 172,403 |
| DesMoines | 52,308 | 30,439 |  |  |  |
| Mukilteo | 70,740 | 58,458 | 58,806 | 59,090 | 50,853 |
| Port Angeles | 39,142 | 44,776 | 44,905 | 5,201 | 2,628 |
| Ruston |  |  |  | 13,045 | 60,026 |
| Sea Tac | 9,324,537 | 10,297,959 | 16,779,815 | 6,744,998 | 8,075,589 |
| Seattle | 43,004,761 | 42,978,233 | 49,231,599 | 19,353,615 | 28,553,758 |
| Sumner | 51,285 | 59,151 | 65,508 | 64,382 | 55,422 |
| Tukwila | 214,493 | 220,086 | 363,101 | 199,524 | 488,144 |

Source: WSDOT City \& County Annual Financial Merge Database: Commercial Parking Taxes are based on WSDOT's annual survey of local government's transportation revenues and expenditures.

REVENUE SOURCE: Local Option Taxes for High Capacity Transportation (MVET, Rental Car, Employee, Sales Tax)

RCW:
RCW 81.104.140 through RCW 81.104.170 (Authorized in 1990)

## WHO'S ELIGIBLE

Regional transit authorities (RTA) in King, Pierce, and Snohomish counties; transit agencies in Thurston, Clark, Kitsap, Spokane, and Yakima counties; and high capacity transportation corridor areas (established pursuant to RCW 81.104.200).

## WHERE ENACTED

RTA in King, Pierce, and Snohomish counties first enacted high capacity transportation (HCT) taxes in November 1996.

## PURPOSE

For planning, constructing, and operating high capacity transportation (HCT), commuter rail, and feeder transportation systems. Voter approval required for all of these local option taxes.

## PROVISIONS

- Motor Vehicle Excise Tax (RCW 81.104.160)
- Authority repealed by Initiative 776.
- In Pierce County v. State 159 Wn2d 16 (2006) the Washington State Supreme Court held that Initiative 776 impermissibly impaired the contractual obligations between Sound Transit and its bondholders in violation of the state constitution's contract clause. As a result, Sound Transit was permitted to continue to levy the motor vehicle excise tax for so long as the bonds remain outstanding.
- The establishment of an enhanced service zone allows for the collection of a motor vehicle excise tax of up to an additional $1.5 \%$ of the value of a motor vehicle located in the enhanced service zone.
- Rental Car Tax (RCW 81.104.160)
- For rental vehicles on which sales and use tax is collected, additional tax may be collected up to a maximum rate of $2.172 \%$
- Employer Tax (RCW 81.104.150)
- Up to $\$ 2$ per employee per month.
- Not allowed if HOV employer tax in effect.
- Sales and Use Tax (RCW 81.104.170)
- Up to $1 \%$ of purchase price on taxable items.
- Limited to $0.9 \%$ in counties that have imposed $0.1 \%$ sales tax for criminal justice and in regional transit authorities in which any member county has imposed the $0.1 \%$ criminal justice tax.
- Commercial Parking Tax (SSB 5528, section 3)
- The establishment of an enhanced service zone allows for the collection of a commercial parking tax.
- General Provisions
- Tax revenues may be pledged for bonds.
- Local agencies may contract with Department of Revenue or other entities to collect taxes.
- Commuter rail is an authorized use of both HOV and HCT funds.
- RTIDs, with the approval of the RTA within its boundaries, may impose HCT taxes only to the extent that the maximum amount of taxes have not yet been imposed.
- Additional HCT tax options authorized for Sound Transit only, must be voter approved (Connecting Washington Act)
- Sales and use tax - up to $0.5 \%$ (for a total of $1.4 \%$ )
- Property tax levy of up to $\$ 0.25$ per $\$ 1000$ of assessed value (RCW 81.104.175)
- Motor vehicle excise tax - up to $0.8 \%$

Additional authorization for an MVET up to $0.8 \%$ of the value of the vehicle, exempting trucks more than 6,000 pounds, farm vehicles, and commercial trailers. Until bonds issued against the original MVET are repaid, the vehicle depreciation schedule remains the same as that currently in use. Once those bonds are repaid, the schedule switches to the one in effect at the time the MVET is approved by the voters (RCW 82.44.035).

- If an RTA imposes any of these additional taxes, it is prohibited from receiving state grant funding except for transit coordination grants.


## REVENUE

| Sound Transit High Capacity Transportation Taxes (in thousands) |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Calendar Year | MVET, $0.3 \%$ | Sales Tax, $0.9 \%$ | Rental Car Tax | Property Tax |
| 2022 | $\$ 73.58$ | $\$ 1,545.50$ | $\$ 3.79$ | $\$ 163.09$ |
| 2021 | $\$ 363.24$ | $\$ 1,537.26$ | $\$ 3.22$ | $\$ 158.81$ |
| 2020 | $\$ 372.15$ | $\$ 1,356.30$ | $\$ 1.97$ | $\$ 153.36$ |
| 2019 | $\$ 337.50$ | $\$ 1,401.15$ | $\$ 3.78$ | $\$ 150.10$ |
| 2018 | $\$ 345.11$ | $\$ 1,320.13$ | $\$ 3.78$ | $\$ 145.54$ |
| 2017 | $\$ 336.89$ | $\$ 1,026.58$ | $\$ 3.55$ | $\$ 139.44$ |
| 2016 | $\$ 259.44$ | $\$ 745.96$ | $\$ 3.50$ | $\$ 0.00$ |
| 2015 | $\$ 85.03$ | $\$ 687.14$ | $\$ 3.25$ | $\$ 0.00$ |
| 2014 | $\$ 78.80$ | $\$ 632.17$ | $\$ 3.05$ | $\$ 0.00$ |

Source: Sound Transit

## Potential Revenues for other authorized taxes and Eligible Jurisdictions

| Amounts which could be collected if HCT Taxes were imposed |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Revenue Estimates (\$ millions), Calendar Year 2021 |  |  |  |  |  |
| Transit Agency |  | \$2 per Employee per Month |  | 0.9\% Sales Tax | MVET |
| Sound Transit | \$ | 3.94 | See RTA (Sound Transit) actuals above |  |  |
| King County | \$ | 2.76 |  | Included in Sound Transit | Authority repealed by Initiative 776 |
| Pierce County | \$ | 0.63 |  | Included in Sound Transit |  |
| Snohomish County | \$ | 0.55 |  | Included in Sound Transit |  |
| Spokane County | \$ | 0.46 | \$ | 68.22 |  |
| Clark County | \$ | 0.33 | \$ | 76.87 |  |
| Kitsap County | \$ | 0.18 | \$ | 55.53 |  |
| Thurston County | \$ | 0.23 | \$ | 38.17 |  |
| Yakima County | \$ | 0.22 | \$ | 25.11 |  |

Sales tax revenue estimates are based on the actual revenue base for 2022

## Revenue Assumptions:

EMPLOYER TAX - County employment estimates are based on Employment Security Department actual monthly average employees covered by the Washington Employment Security Act for calendar year 2017. Revenue projections are for countywide tax. Employer tax estimates do not include any deduction for credits to employers that have ride-sharing programs. Amounts reflect the total of potential revenue from King, Pierce, Snohomish, Spokane, Clark, Kitsap, Thurston, and Yakima counties. Sound Transit may not impose the employee tax if any county within its boundaries is imposing the tax.

SALES TAX-Revenue projected for CY 2018 is based on 2017 actuals, and assuming projected sales tax growth from the forecast by the Washington State Office of the Forecast Council. Estimates are for a calendar year time period.

# Local Option Taxes for High Occupancy Vehicle (HOV) Systems (MVET, Rental Car Sales and Use, Employer) 

RCW:
RCW 81.100.030, RCW 81.100.060 (Authorized in 1990)

## WHO'S ELIGIBLE

Regional Transportation Investment Districts (RTIDs) and King, Pierce, and Snohomish counties

## WHERE ENACTED

No entity has enacted a high occupancy vehicle (HOV) tax.

## PURPOSE

For high occupancy vehicle (HOV) lane development, mitigation of environmental impacts of HOV development, support of employer programs to reduce single-occupant commuting, and commuter rail programs. Requires voter approval.

## PROVISIONS

- MVET, Retail Car Rental Tax (RCW 81.100.060)
- MVET, or "surcharge," on value of vehicle of up to $0.3 \%$ in the case of a county or $0.8 \%$ in the case of a Regional Transportation Investment District.
- Up to $13.64 \%$ surcharge on the $5.9 \%$ state sales and use tax paid on retail car rentals within the county or RTID. (State rental car tax is codified at RCW 82.08.020(2).)
- Trucks over 6,000 pounds and farm vehicles are exempt.
- An eligible county or an RTID may impose the MVET and the car rental tax only to the extent that it has not been imposed by an eligible county or an RTID.
- If the employer tax is also imposed, the total proceeds from the combination of sources may not exceed the maximum amount which could be collected from the MVET/car rental tax.
- Must use new state defined depreciation schedule (RCW 82.44.035)
- Employer Tax (RCW 81.100.030)
- Up to $\$ 2$ per employee per month, measured by full-time equivalent employees.
- May include public and private employers, including state agencies.
- Credits employers who are participating in ride-share programs.
- If the MVET/car rental tax also imposed, the total tax from the Employer Tax and the MVET/car rental tax may not exceed the maximum which could be collected from the MVET/car rental tax.
- General Provisions
- Commuter rail is an authorized use of both HOV and HCT funds. Because commuter rail uses existing rail lines, it is included with HOV programs as a near-term capacity improvement. It also may be a component for addressing long-term HCT system needs.
- Requires that counties imposing tax must adopt specific goals and policies related to congestion reduction, ride-sharing, planning, and cooperation with the state.


## REVENUE

See page 164 for potential revenues for HCT taxes.

RCW:
Chapter $\underline{36.54}$ and 36.57 A RCW

## WHO'S ELIGIBLE

County Ferry Districts may be established to provide passenger only ferry service in all or a portion of a county (RCW 36.54.110).

A Public Transportation Benefit Area (PTBA) having a boundary on the Puget Sound may provide passengeronly ferry (POF) service (RCW 36.57A.200).

A PTBA bordering the western side of the Puget Sound, with a population greater than 200,000 and containing at least one state ferry terminal (currently only Kitsap Transit), may also establish one or more passenger-only ferry districts (RCW 36.57A.222).

Counties, under their general authority and using general revenues, may construct and operate ferries (RCW 36.54.010).

## WHERE ENACTED

King County established a ferry district on April 30, 2007. The King County Ferry District is an independent special purpose government overseen by King County Council members as the Ferry District Board of Supervisors which governs the district. It is now referred to as the King County Water Taxi.

In the November 8, 2016, election, voters in the Kitsap Transit service area approved a $0.3 \%$ sales and use tax to support cross-sound fast ferry service.

## PURPOSE

To expand transportation options for county residents by enabling operation of passenger-only ferry service to various parts of the county.

## FINANCE PROVISIONS - COUNTY FERRY DISTRICTS

Ad valorem tax (36.54.130)

- Not to exceed seventy-five cents per $\$ 1,000$ assessed value except in King County where the limit is seven and one-half cents per $\$ 1,000$ assessed value. Can be imposed by county legislative authority, without voter approval.
- Annual imposition

Excess Property Tax Levy (36.54.140)

- May be authorized for one year
- Voter approval required

Revenue Estimating for Property Taxes: The state Department of Revenue's Property Tax Statistics include information useful for running levy estimates. The table for Assessed Value of Selected Districts by County (Table 15) provides information for estimating excess and regular levy estimates. For taxable value subject to regular property tax levies, use "county general value." For taxable value subject to excess property tax levies, use "school districts value."

## FINANCE PROVISIONS - PUBLIC TRANSPORTATION BENEFIT AREAS ON PUGET SOUND--PASSENGER-ONLY FERRY SERVICE (RCW 36.57A.210)

Motor Vehicle Excise Tax (82.80.130)

- Up to $0.4 \%$ on renewals, voter approved
- On vehicles licensed for 6000 pounds or less
- Cannot be imposed where a Regional Transit Authority has been established
- Must use new state defined depreciation schedule (82.44.035)

Sales and Use Tax (82.14.440)

- Up to $0.4 \%$, voter approved
- Cannot be imposed where a Regional Transit Authority has been established

Other Revenue Sources

- Ferry tolls for passengers and packages, and parking tolls where applicable
- Leasing and advertising fees

FINANCE PROVISIONS - PASSENGER-ONLY FERRY SERVICE DISTRICTS WITHIN PUBLIC TRANSPORTATION BENEFIT AREAS ON WESTERN PUGET SOUND WITH A POPULATION GREATER THAN 200,000 (RCW 36.57A.222)

Sales and Use Tax (RCW 82.14.445)

- Up to $0.3 \%$, voter approved
- In addition to all other taxes

Parking Tax (RCW 82.80.035)

- Voter approved

Other Revenue Sources

- Tolls for passengers, packages, and parking (where applicable)
- Leasing and advertising fees


## REVENUE

King County Water Taxi has a variety of funding sources including ferry fares, advertising, property taxes, state forecast timber sales and state and federal grants.

| King County Water Taxi Revenues for CY 2012-2017 by Revenue Source (\$ millions) |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenue |  | 2015 |  | 2016 |  | 2017 |  | 2018 |  | 2019 |  | 2020 |
| Passenger Fare Revenue | \$ | 1,982,612 | \$ | 2,477,371 | \$ | 2,620,614 | \$ | 3,189,332 | \$ | 3,381,600 | \$ | 534,182 |
| Property Taxes | \$ | 1,185,235 | \$ | 1,185,567 | \$ | 5,768,502 | \$ | 2,670,856 | \$ | 3,352,597 | \$ | 5,200,900 |
| Federal and State Grants | \$ | 4,418,960 | \$ | 1,917,632 | \$ | 4,735,558 | \$ | 1,066,332 | \$ | 955,141 | \$ | 1,030,590 |
| Other Income | \$ | 46,796 | \$ | 63,435 | \$ | 93,032 | \$ | 130,512 | \$ | 672,245 | \$ | 498,585 |
| Total | \$ | 7,633,603 | \$ | 5,644,005 |  | 3,217,706 | \$ | 7,057,032 | \$ | 8,361,583 | \$ | 7,264,257 |

Source: King County Water Taxi Annual Operating Revenues and Expenditures.

## REVENUE SOURCE: Local Option Taxes: Regional Transportation Investment

 Districts (RTIDs)RCW:
Chapter 36.120 RCW (Authorized in 2002)

## WHO'S ELIGIBLE

Regional Transportation Investment Districts can be established in King, Pierce and Snohomish counties. Prior to December 1, 2007, an RTID must include at least two adjacent counties. After December 1, 2007, an RTID can include one or two or more contiguous counties.

## WHERE ENACTED:

No RTIDs have been formed. On November 6, 2007, the voters of Snohomish, King and Pierce Counties voted on Proposition 1, which included RTID Blueprint for Progress and Sound Transit Phase 2 plans. The measure was defeated.

## PURPOSE

Principally to finance capital construction of highways of statewide significance in the district.

## PROVISIONS

All voter approved; all expire after projects completed and debt retired:
Sales and Use Tax ( 36.120 .050 (1)(a) and 82.14.430)

- Additional sales and use tax of up to $0.1 \%$,

Vehicle License Fee ( $\mathbf{3 6 . 1 2 0 . 0 5 0 ( 1 ) ( b )}$ and $\underline{82.80 .100)}$

- Upon renewal, up to $\$ 100$ annual fee

Motor Vehicle Excise Tax (36.120.050(1)(d) and 81.100.060)

- Up to $0.8 \%$ on value of vehicle and not more than $13.64 \%$ on sales tax paid on retail car rentals
- Must use new state defined vehicle valuation schedule (82.44.035)

Employer Tax (RCW 81.100.030)

- Up to $\$ 2 /$ month per full-time equivalent employee
- If the MVET/car rental car also imposed, the total tax from the Employer Tax and the MVET/car rental tax may not exceed the maximum which could be collected from the MVET/car rental tax.
Parking Tax (36.120.050(1)(c) and 82.80.030)
- On commercial parking businesses
- Based on gross proceeds or the number of vehicle stalls

Tolls (36.120.050(1)(g))

- Routes to be tolled must be identified in investment plan.
- If tolling proposed on a state route, tolls must be authorized by the Legislature.
- Tolls administered by WSDOT unless otherwise provided for in law.
- Tolls must be reviewed and approved by Transportation Commission.

Local Option Fuel Tax (36.120.050(1)(e) and 82.80.120)

- Equal to $10 \%$ of statewide fuel tax ( 3.75 cents per gallons based on 37.5 cent statewide gas tax).
- Districts can only levy tax if boundaries are coextensive with member county boundaries.
- Restricted to $18^{\text {th }}$ amendment purposes.
- Tax may not be levied by both a member county and an RTID


## REVENUE SOURCE:

RCW:

## Local Option Taxes: Transportation Benefit Districts

Chapter 36.73 RCW (Authorized in 1987)

## WHO'S ELIGIBLE

Transportation Benefit Districts can be established city-wide and up to multi-counties. Since December 1, 2007, TBDs may be established in all counties.

For more information, see the Transportation Benefit District page on the MRSC website:
http://www.mrsc.org/subjects/governance/spd/tbd.aspx

## PURPOSE

To finance construction of, and operate, improvements to roadways, high capacity transportation systems, public transit systems, and other transportation management programs. Authorized local taxes are listed in RCW 36.73.040.

## PROVISIONS

Sales and Use Tax (RCW 82.14.0455)

- Up to $0.2 \%$, with voter approval
- Up to an additional $0.1 \%$, without voter approval
- If dedicated to repayment of debt, the tax may be imposed for more than ten years.
- Otherwise, tax must be reauthorized by voters after ten years, or the governing board in the case of the $0.1 \%$.

Vehicle Fee (RCW 36.73.065 and RCW 82.80.140)

- Up to $\$ 20$ per vehicle fee without voter approval
- Up to $\$ 40$ may be imposed without voter approval if the $\$ 20$ fee has been in effect for at least 24 months,
- Up to $\$ 50$ may be imposed without voter approval if the $\$ 40$ fee has been in effect for at least 24 months (subject to potential referendum)
- Up to \$100 annual renewal fee, with voter approval
- Vehicle fees for passenger only ferry improvements, regardless of amount, must be approved by the voters
- Vehicles of 6000 pounds or less
- Certain vehicles are exempt: farm vehicles, campers, personal and commercial trailers, off-road vehicles, government and private school vehicles
- Referendum procedure for councilmanic Motor Vehicle License fee over $\$ 40$ (RCW 36.73.065(6))

Excess Property Tax Levies (RCW 36.73.060)

- One year, voter approved, super majority required
- Multi-year for GO bonds
- Revenue Estimating for Property Taxes: The state Department of Revenue's Property Tax Statistics include information useful for running levy estimates. The table for Assessed Value of Selected Districts by County (Table 15) provides information for estimating excess and regular levy estimates. For taxable value subject to excess property tax levies, use "school districts value."

Tolls (RCW 36.73.040)

- Tolls on facilities including state routes and local roads
- Tolls on state routes must first be authorized by the Legislature and be administered by WSDOT
- All tolls must be approved by Transportation Commission (RCW 47.56.820 and 850)

Other Revenue Sources

- Impact fees (commercial development only) (RCW 36.73.040(3)(c) and RCW 36.73.120)
- LID formation (RCW 36.73.080)
- Late-comer fees (RCW 36.73.140)
- Border Area Motor Fuel and Special Fuel Tax (RCW 82.47.020), expenditure restricted to TBDs with an international border crossing with its boundaries and to highway purposes


## WHERE ENACTED

Transportation Benefit Districts with Sales Taxes By Calendar Year 2018-2021

|  | 2018 | 2019 | 2020 | 2021 |
| :---: | :---: | :---: | :---: | :---: |
| Aberdeen TBD | 590,344 | 711,512 | 888,786 | 1,041,390 |
| Airway Heights TBD | 499,706 | 553,685 | 546,375 | 637,512 |
| Anacortis | - | 705,319 | 1,122,864 | 1,294,914 |
| Arlington TBD | 1,142,782 | 1,383,513 | 1,496,220 | 1,970,256 |
| Bellingham TBD | 5,898,842 | 6,121,740 | 5,983,493 | 7,018,779 |
| Blaine TBD | 355,527 | 465,603 | 392,817 | 377,757 |
| Castle Rock TBD | 102,724 | 114,357 | 124,857 | 150,290 |
| Centralia TBD | 806,462 | 997,649 | 783,621 | 919,017 |
| Chehalis TBD | 1,154,400 | 1,153,653 | 1,196,187 | 1,365,827 |
| Clarkston TBD | 546,887 | 589,401 | 630,058 | 691,998 |
| Connell TBD | 43,397 | 68,165 | 77,408 | 95,184 |
| Dayton TBD | 76,636 | 76,924 | 77,986 | 89,807 |
| Duvall TBD | - | - | 174,874 | 392,899 |
| Ellensburg TBD | 1,123,849 | 1,199,186 | 1,192,711 | 1,358,736 |
| Enumclaw TBD | 372,972 | 394,298 | 421,129 | 468,913 |
| Ephrata | - | 313,254 | 421,516 | 527,482 |
| Ferndale TBD | 520,886 | 571,096 | 640,137 | 797,413 |
| Friday Harbor TBD | 305,574 | 330,562 | 283,922 | 376,972 |
| George TBD | - | - | 20,081 | 40,226 |
| Gig Harbor TBD | - | - | 1,042,963 | 1,955,146 |
| Grand Coulee TBD | 25,628 | 73,563 | 78,519 | 87,059 |
| Lacey TBD | 2,863,397 | 3,104,662 | 3,207,501 | 3,607,562 |
| Leavenworth TBD | 437,373 | 436,872 | 420,625 | 590,226 |
| Long Beach TBD | 96,207 | 171,799 | 153,805 | 201,401 |
| Lynden TBD | 629,201 | 642,879 | 665,121 | 784,274 |
| Lynnwood TBD | 2,674,197 | 2,757,305 | 2,482,879 | 3,109,834 |
| Marysville TBD | 2,430,772 | 2,813,907 | 3,042,586 | 3,575,636 |
| Mattawa TBD | 58,547 | 59,569 | 57,607 | 71,587 |
| Monroe TBD | 1,229,117 | 1,287,809 | 1,292,822 | 1,498,449 |
| Moses Lake TBD | 945,027 | 1,676,783 | 1,745,115 | 2,192,138 |
| Mount Vernon TBD | 1,768,530 | 1,819,932 | 1,858,559 | 2,080,166 |
| Mukilteo TBD | 189,566 | 336,017 | 355,514 | 369,193 |
| North Bend TBD | 594,005 | 674,840 | 623,222 | 745,976 |
| Oak Harbor | - | - | 608,190 | 1,134,481 |
| Ocean Shores | - | 247,216 | 315,583 | 411,208 |
| Othello TBD | 369,299 | 372,681 | 467,930 | 483,592 |
| Port Angeles TBD | 693,601 | 833,420 | 899,409 | 1,008,986 |
| Ridgefield | - | - | - | - |
| Seattle TBD | 28,660,677 | 30,323,833 | 27,558,875 | 33,332,432 |
| Sequim TBD | 796,505 | 844,194 | 837,052 | 993,918 |
| Shelton TBD | 551,166 | 685,810 | 651,203 | 687,474 |
| Shoreline TBD | - | 1,559,156 | 2,668,455 | 2,803,698 |
| Snohomish City TBD | 1,004,357 | 1,056,662 | 1,117,639 | 1,242,327 |
| Stanwood TBD | 363,467 | 478,192 | 561,210 | 550,753 |
| Sunnyside TBD | - | - | - | 699,203 |
| Tacoma TBD | 5,963,463 | 6,109,972 | 5,777,992 | 6,689,519 |
| Tumwater TBD | 1,676,202 | 1,884,231 | 2,192,944 | 2,541,890 |
| Twisp TBD | 61,315 | 67,325 | 73,853 | 94,492 |
| Waitsburg TBD | 12,395 | 9,540 | 11,141 | 13,511 |
| Walla Walla City TBD | 1,416,353 | 1,445,228 | 1,452,314 | 1,770,560 |
| Total | 69,051,351 | 77,523,312 | 78,695,667 | 94,942,066 |

Source: Department of Revenue Local Sales Tax Reports

Transportation Benefit Districts with Vehicle Registration Fees By Calendar Year 2018-2021

|  | 2018 | 2019 | 2020 | 2021 |
| :---: | :---: | :---: | :---: | :---: |
| Des Moines TBD | 918,908 | 932,359 | 955,163 | 1,010,405 |
| Edmonds TBD | 700,144 | 697,100 | 695,581 | 732,224 |
| Lake Forest Park TBD | 429,261 | 430,920 | 426,594 | 449,222 |
| Olympia TBD | 1,708,397 | 1,699,774 | 1,655,540 | 1,743,683 |
| Prosser TBD | 97,396 | 98,559 | 122,715 | 130,235 |
| Shoreline TBD | 833,768 | 1,100,597 | 1,638,385 | 1,737,862 |
| Burien TBD | 767,493 | 772,677 | 773,587 | 821,327 |
| Snoqualmie TBD | 196,317 | 202,655 | 200,633 | 421,752 |
| Seattle TBD | 31,939,313 | 31,829,860 | 31,599,794 | 22,302,676 |
| Lynnwood TBD | 1,131,036 | 1,153,130 | 1,157,300 | 1,219,964 |
| Spokane TBD | 2,985,293 | 3,059,832 | 3,173,156 | 3,444,284 |
| Mabton TBD | 35,442 | 35,086 | 37,085 | 40,333 |
| Grandview TBD | 179,308 | 183,704 | 187,182 | 196,388 |
| Bremerton TBD | 568,514 | 574,081 | 582,655 | 614,978 |
| Zillah TBD | 52,925 | 53,024 | 54,094 | 58,153 |
| Mountlake Terrace TBD | 331,214 | 329,368 | 328,799 | 348,084 |
| Wenatchee TBD | 621,601 | 625,626 | 625,502 | 671,359 |
| Royal City | 31,759 | 28,730 | 34,848 | 36,907 |
| Kittitas TBD | 22,433 | 23,107 | 23,344 | 25,621 |
| Toppenish TBD | 146,975 | 149,193 | 153,859 | 159,925 |
| Orting TBD | 135,155 | 139,326 | 98,753 | 1,386 |
| Eatonville TBD | 55,282 | 60,440 | 57,618 | 58,549 |
| Wapato TBD | 76,705 | 77,695 | 81,596 | 88,090 |
| Electric City TBD | 15,503 | 18,137 | 19,285 | 20,889 |
| Tacoma TBD | 2,941,814 | 2,969,812 | 3,029,549 | 3,239,581 |
| Kenmore TBD | 355,950 | 357,814 | 356,780 | 374,877 |
| Maple Valley TBD | 396,348 | 406,831 | 418,966 | 446,886 |
| Bainbridge Island TBD | 431,184 | 430,193 | 606,603 | 670,893 |
| Kelso TBD | 195,050 | 199,445 | 203,881 | 209,266 |
| East Wenatchee TBD | 249,282 | 256,392 | 254,806 | 266,525 |
| DuPont TBD | 97,419 | 94,680 | 96,098 | 102,874 |
| Kalama TBD | 50,411 | 87,285 | 104,128 | 37,937 |
| Carbonado TBD | 14,751 | 15,563 | 15,345 | 15,286 |
| Soap Lake TBD | 24,611 | 28,532 | 30,947 | 32,859 |
| Buckley TBD | 96,548 | 101,000 | 101,317 | 108,068 |
| Edgewood TBD | 197,594 | 206,994 | 209,228 | 3,663 |
| Enumclaw TBD | 245,421 | 246,026 | 243,251 | 258,925 |
| University Place TBD | 479,810 | 574,766 | 847,911 | 835,724 |
| Roy TBD | 17,563 | 16,969 | 17,800 | 18,612 |
| Wilkeson TBD | 12,593 | 12,256 | 11,563 | 12,058 |
| Everett TBD | 1,499,439 | 1,530,759 | 1,553,617 | 1,661,840 |
| Anacortes TBD | 345,569 | 253,775 | 2,614 | 20 |
| Lakewood TBD | 821,928 | 828,802 | 851,591 | 902,992 |
| Battle Ground TBD | 279,932 | 287,951 | 301,204 | 171,608 |
| Sedro-Woolley TBD | 208,712 | 209,187 | 212,989 | 224,591 |
| Mercer Island TBD | 375,880 | 372,539 | 365,515 | 390,761 |
| Granite Falls TBD | 74,369 | 80,428 | 84,566 | 90,644 |
| Normandy Park TBD | 115,620 | 114,800 | 113,474 | 119,909 |
| City of Black Diamond | 104,663 | 104,148 | 105,950 | 117,850 |
| Vancouver TBD | 2,555,945 | 5,057,785 | 5,258,081 | 5,495,483 |
| Covington TBD | 333,777 | 347,498 | 349,628 | 374,996 |
| Moses Lake | 188,615 | 3,148 | - | - |
| Elmer City TBD | 6,415 | 6,079 | 5,821 | 5,900 |
| TBD - Port Orchard | 224,057 | 228,182 | 236,293 | 254,905 |
| Fife TBD | 161,434 | 167,449 | 166,756 | 176,019 |
| Auburn TBD | - | 59 | - | - |
| Bridgeport TBD | 41,323 | 46,451 | 44,273 | 47,104 |
| Longview TBD | 537,273 | 617,859 | 616,691 | 643,467 |
| Richland TBD | 495,183 | 989,192 | 999,143 | 1,076,658 |
| Yakma TBD |  |  | 1,634,313 | 1,725,411 |
| George TBD |  |  | 10,435 | 218 |
| Washougal TBD |  |  | 248,926 | 267,241 |
| Ridgefield TBD |  |  | 132,898 | 161,390 |
| Total | 58,156,623 | 61,525,626 | 64,526,018 | 56,877,336 |

Source: Department of Licensing Local Vehicle Registration Fees Reports

REVENUE SOURCE:

## Local Option Motor Vehicle and Special Fuel Tax for Counties

RCW:
RCW 82.80.010 (Authorized in 1990)

## WHO'S ELIGIBLE

Countywide (including incorporated areas).

## WHERE ENACTED

No county has enacted this tax.

## PURPOSE

For "highway purposes" as defined by the 18th Amendment, including the construction, maintenance, and operation of city streets, county roads, and state highways; operation of ferries; and related activities.

## PROVISIONS

- Equal to $10 \%$ of statewide motor vehicle fuel tax and special fuel tax ( 4.94 cents per gallon based on 4.94 cent statewide gas tax).
- Countywide imposition (no city levy).
- Revenues distributed back to county and cities contained within the county, levying the tax on a weighted per capita basis ( 1.5 for population in unincorporated areas; 1.0 for population in incorporated areas).
- Voter approval required.
- May not impose the tax if already imposed for RTID purposes.
- Same exceptions and rights of refund as other motor fuel taxes.
- Subject to planning provisions (RCW 82.80.070).


## REVENUE ESTIMATES IF ENACTED (see next page)

Revenue assumptions: Fuel tax collections at the county level are estimated from the county's share as a percentage of total state fuel gallons taxed at 4.94 cents per gallon. State total is based upon projected fuel gallons consumed for FY 2020-2023 and uses the November 2018 TRFC forecast. The county's share is based upon the latest population estimates provided by the Office of Financial Management as of April 1, 2018. These estimates do not have non-highway use or tribal fuel tax refunds and transfers, or administrative expenses subtracted out.

## Potential Local Option Fuel Tax Revenue

Estimates for Fiscal Years 2020-2023 (\$)

| County | FY 2020 | FY 2021 | FY 2022 | FY 2023 |
| :---: | :---: | :---: | :---: | :---: |
| Adams | 364,958 | 359,816 | 344,879 | 322,441 |
| Asotin | 407,884 | 402,137 | 385,443 | 360,366 |
| Benton | 3,655,018 | 3,603,519 | 3,453,921 | 3,229,209 |
| Chelan | 1,420,349 | 1,400,337 | 1,342,203 | 1,254,879 |
| Clallam | 1,376,699 | 1,357,302 | 1,300,954 | 1,216,314 |
| Clark | 8,847,752 | 8,723,088 | 8,360,953 | 7,816,990 |
| Columbia | 75,346 | 74,285 | 71,201 | 66,568 |
| Cowlitz | 1,973,311 | 1,945,507 | 1,864,741 | 1,743,421 |
| Douglas | 775,559 | 764,632 | 732,888 | 685,207 |
| Ferry | 141,818 | 139,819 | 134,015 | 125,296 |
| Franklin | 1,714,852 | 1,690,690 | 1,620,502 | 1,515,072 |
| Garfield | 40,209 | 39,642 | 37,997 | 35,525 |
| Grant | 1,788,387 | 1,763,189 | 1,689,991 | 1,580,040 |
| Grays Harbor | 1,343,192 | 1,324,267 | 1,269,290 | 1,186,710 |
| Island | 1,536,267 | 1,514,621 | 1,451,742 | 1,357,292 |
| Jefferson | 577,775 | 569,635 | 545,987 | 510,465 |
| King | 40,322,927 | 39,754,780 | 38,104,381 | 35,625,313 |
| Kitsap | 4,892,073 | 4,823,144 | 4,622,914 | 4,322,148 |
| Kittitas | 843,480 | 831,595 | 797,072 | 745,214 |
| Klickitat | 406,254 | 400,530 | 383,902 | 358,925 |
| Lewis | 1,439,548 | 1,419,265 | 1,360,345 | 1,271,841 |
| Lincoln | 198,508 | 195,711 | 187,587 | 175,382 |
| Mason | 1,176,923 | 1,160,340 | 1,112,169 | 1,039,812 |
| Okanogan | 773,929 | 763,025 | 731,348 | 683,767 |
| Pacific | 391,945 | 386,423 | 370,381 | 346,284 |
| Pend Oreille | 248,860 | 245,354 | 235,168 | 219,868 |
| Pierce | 16,088,962 | 15,862,270 | 15,203,756 | 14,214,601 |
| San Juan | 310,622 | 306,246 | 293,532 | 274,435 |
| Skagit | 2,340,081 | 2,307,109 | 2,211,331 | 2,067,462 |
| Skamania | 218,432 | 215,354 | 206,414 | 192,984 |
| Snohomish | 14,828,361 | 14,619,431 | 14,012,513 | 13,100,860 |
| Spokane | 9,332,250 | 9,200,759 | 8,818,795 | 8,245,045 |
| Stevens | 825,368 | 813,738 | 779,956 | 729,212 |
| Thurston | 5,176,433 | 5,103,497 | 4,891,628 | 4,573,379 |
| Wahkiakum | 75,890 | 74,820 | 71,714 | 67,048 |
| Walla Walla | 1,126,571 | 1,110,698 | 1,064,588 | 995,326 |
| Whatcom | 4,080,652 | 4,023,156 | 3,856,137 | 3,605,257 |
| Whitman | 907,959 | 895,166 | 858,003 | 802,182 |
| Yakima | 4,635,787 | 4,570,469 | 4,380,729 | 4,095,719 |
| Total | 136,681,194 | 134,755,367 | 129,161,066 | 120,757,859 |

Source: WSDOT calculations based on statewide fuel consumption forecast from November 2022 TRFC forecast with county shares based on each county's population share of total

REVENUE SOURCE: Property Tax Road Levy
RCW:
RCW 36.82.040

## WHO'S ELIGIBLE

Counties.

## WHERE ENACTED

Every county in Washington collects a property tax road levy.

## PURPOSE

For construction, preservation, and maintenance of county roads, bridges, and wharves necessary for providing vehicle ferry service, and for other proper county road purposes.

## PROVISIONS

- May not exceed $\$ 2.25$ per thousand dollars of assessed valuation.
- Proceeds are deposited in county road fund.
- Any portion of the county property tax road levy may be diverted by the county legislative authority to any other county-provided service ( RCW 36.33.220); however, such diversion may make the county ineligible for state road grants through the Rural Arterial Program of the County Road Administration Board (RCW 36.79.140).


## REVENUE

Property tax road levy revenue (\$) used for transportation purposes

| County Property Tax Road Levy |  |
| :---: | ---: |
| 2021 | $542,046,610$ |
| 2020 | $520,304,450$ |
| 2019 | $504,945,020$ |
| 2018 | $522,246,795$ |
| 2017 | $504,309,717$ |
| 2016 | $542,302,169$ |
| 2015 | $472,145,855$ |
| 2014 | $451,026,699$ |

Source: FHWA 536 Local Highway Finance Report.
Revenue Estimating for Property Taxes: The state Department of Revenue's Property Tax Statistics include information useful for running levy estimates. The table for Assessed Value of Selected Districts by County (Table 15) provides information for estimating excess and regular levy estimates. For taxable value subject to regular property tax levies, use "county general value." For taxable value subject to excess property tax levies, use "school districts value."

## Transit Taxes

## RCW:

RCW 35.95.040, RCW 82.14.045

## WHO'S ELIGIBLE

Municipal corporations for transit purposes: Public Transit Benefit Areas (Chapter 36.57A RCW), Countyassumed Metropolitan Municipal Corporations, i.e. Metro (Chapter 36.56 RCW), Cities (RCW 35.58.2721), City Monorail Authorities (Chapter 35.95A RCW), County Transportation Authorities (Chapter 36.57 RCW), and Unincorporated Transportation Benefit Areas (RCW 36.57.110). Sound Transit has separate taxing authority as a Regional Transit Authority - its authorities are described under Local Option Taxes for High Capacity Transportation on pages 163-165.

WHERE ENACTED: 28 transit districts have a sales tax or utility tax in place.

## PURPOSE

For operation, maintenance, and capital needs of transit districts. Voter approval is required for the $\mathrm{B} \& \mathrm{O}$, household/utility, and sales and use taxes described below.

## PROVISIONS

- Business and Occupation Tax (RCW 35.95.040)
- Rate to be determined by transit district
- May be used concurrently with household/utility tax for transit
- May not be used concurrently with sales and use tax for transit
- Voter approval required
- Household/Utility Excise Tax (RCW 35.95.040)
- Up to one dollar per month per housing unit
- May be used concurrently with B\&O tax for transit
- May not be used concurrently with sales and use tax for transit
- Voter approval required
- $\quad$ Sales and Use Tax (RCW 82.14.045 (1) and (2))
- Additional sales and use tax, up to a maximum of $0.9 \%$
- Exemptions and provisions of statewide sales and use tax apply
- May not be used concurrently with B\&O tax for transit or household/utility tax for transit
- Voter approval required
- Additional Sales and Use Tax Authority (RCW 82.14.045(3))
- Snohomish County Community Transit and Thurston County Intercity Transit
- Additional sales and use tax, up to a maximum of $0.3 \%$
- Voter approval required
- Regular property tax (RCW 84.52.140)
- A county with a population of one million five hundred thousand or more (King County) may impose an up to seven and one-half cents per $\$ 1,000$ of assessed valuation
- the first one cent must be used for transit service in the SR 520 corridor and the remainder for transit-related expenditures
- Motor Vehicle Excise Tax—local portion (RCW 35.58.273) (Repealed)
- Up to $0.725 \%$ of the value of vehicles in the transit district
- Chapter 6, Regular Session, Laws of 2002 repealed the local motor vehicle excise tax, retroactively to January $1,2000$.
- Congestion Reduction Charge (RCW 82.80.055) (Expired December 31, 2014)
- King County Metro authorized to impose with a two-thirds majority of Council or voter approval
- Up to $\$ 20$ vehicle license fee

Public Transportation Benefit Areas (PTBA's) located in Puget Sound have additional tax authority to fund passenger-only ferry activities. (RCW 36.57A.210).

## Local Tax for Transit

Revenue Estimates (For Calendar Years 2020 - 2022)

| Transit System | County | Local Tax Type | 2020 Actual Local Sales Tax | 2021 Actual Local Sales Tax | 2022 Estimated Local Sales Tax |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Asotin County Transit | Asotin | Sales | 871,483 | 983,652 | 1,092,837 |
| Ben Franklin Transit | Benton/Franklin | Sales | 39,529,725 | 46,699,759 | 51,883,433 |
| Link Transit | Chelan/Douglas | Sales | 16,579,536 | 21,009,604 | 23,341,670 |
| Clallam Transit System | Clallam | Sales | 9,061,716 | 11,012,730 | 12,235,143 |
| C-TRAN | Clark | Sales | 62,602,603 | 76,043,041 | 84,483,819 |
| Columbia County Public Transportation | Columbia | Sales | 468,034 | 401,731 | 446,323 |
| Community Urban Bus System | Cowlitz | Sales | 4,439,067 | 5,115,968 | 5,683,841 |
| Garfield Transit | Garfield | Sales | 178,059 | 210,642 | 234,024 |
| Grant Transit Authority | Grant | Sales | 5,069,973 | 5,926,544 | 6,584,390 |
| Grays Harbor Transportation Authority | Grays Harbor | Sales | 9,127,546 | 11,388,221 | 12,652,313 |
| Island Transit | Island | Sales | 12,483,874 | 15,202,193 | 16,889,636 |
| Jefferson Transit Authority | Jefferson | Sales | 5,267,657 | 6,400,786 | 7,111,273 |
| Metro Transit | King | Sales | 639,261,305 | 733,290,644 | 814,685,906 |
| Kitsap Transit | Kitsap | Sales | 60,713,462 | 70,603,689 | 78,440,698 |
| Twin Transit | Lewis | Sales | 1,982,303 | 2,286,695 | 2,540,518 |
| Mason Transportation Authority | Mason | Sales | 5,800,531 | 6,792,926 | 7,546,940 |
| Okanogan County PTBA | Okanogan | Sales | 2,969,859 | 3,726,819 | 4,140,495 |
| Pacific Transit System | Pacific | Sales | 1,115,703 | 1,382,028 | 1,535,433 |
| Pierce Transit | Pierce | Sales | 89,365,288 | 104,461,102 | 116,056,284 |
| Skagit Transit | Skagit | Sales | 12,936,313 | 15,047,908 | 16,718,226 |
| Everett Transit System | Snohomish | Sales | 19,783,734 | 23,303,486 | 25,890,173 |
| Community Transit | Snohomish | Sales | 154,443,135 | 183,591,334 | 203,969,972 |
| Spokane Transit Authority | Spokane | Sales | 89,108,597 | 104,722,181 | 116,346,343 |
| Intercity Transit | Thurston | Sales | 69,717,449 | 81,012,645 | 90,005,049 |
| Valley Transit | Walla Walla | Sales | 6,259,369 | 7,622,311 | 8,468,387 |
| Whatcom Transportation Authority | Whatcom | Sales | 28,849,543 | 34,117,139 | 37,904,141 |
| Pullman Transit | Whitman | Utility | 1,176,651 | 1,242,092 | 1,379,964 |
| Selah | Yakima | Sales | 571,242 | 667,923 | 742,063 |
| Union Gap | Yakima | Sales | 1,078,120 | 1,341,880 | 1,490,828 |
| Yakima Transit | Yakima | Sales | 6,594,701 | 7,604,823 | 8,448,958 |
|  |  |  | 1,357,406,575 | 1,583,212,497 | 1,758,949,084 |
| Sound Transit | King | Sales (portions of King, Pierce \& Snohomish ) | 1,356,299 | 1,537,264 | 1,545,496 |
| Sound Transit | King | MVET | 337,503 | 372,148 | 363,240 |
| Sound Transit | King | Rental Car Tax | 1,967 | 3,220 | 3,794 |
| Sound Transit | King | Property Tax | 153,362 | 158,812 | 163,091 |
|  |  |  | 1,359,100,377 | 1,585,121,909 | 1,760,857,820 |

Source: TRFC November 2022 Forecast
Revenue assumptions: Sales tax revenue projected for calendar year 2022 is based on 2021 actuals, and assuming projected sales tax growth from the forecast by the Washington State Office of the Forecast Council. Estimates are for a calendar year time period.

## History of Local Option Taxes

1890
At statehood, authorized "seven mills" on each dollar of assessed property ( 0.7 of a penny on the dollar) if the road poll tax is insufficient for road maintenance.

## 1937

Recodification of Remington Revised Statutes includes the general property tax road levy. Language very similar to 2014 RCW 36.82.040: County Commissioners shall make a uniform tax levy, revenue deposited into county road fund, for county road purposes. Rate set at "ten mills on the dollar," or a penny on the dollar, on all taxable property in the county.

1965
SSB167 (C 111 ex. s., L 1965) authorized Business and Occupation tax and Utility tax for municipally owned, leased, operated transportation systems. (Bill generally sought to address insolvency of municipal transportation systems.)

1969
EHB 641 (C 255, ex. s. L 1969) authorized municipalities to impose a Motor Vehicle Excise Tax (MVET) up to $1 \%$ of fair market value of vehicles in the municipality to be credited against the state MVET imposed under RCW 82.44.020. (RCW 35.58.273)

1971
EHB 248 (C 25 ex.s. L 1971): Property tax road levy allowed to be used for any county service.
ESB 691 (C 296 ex.s. L 1971): Original local sales tax authority ( $0.3 \%$ ) for public transportation purposes. Cities, counties, metros authorized to impose in lieu of B\&O and utility tax.

1973
HB 186 (C195 ex.s. L 1973): Property tax road levy rate changed to $\$ 2.25$ per $\$ 1000$ dollars of assessed value.

1975
ESSB 2280 (C 270 ex.s., L 1975) created Public Transportation Benefit Areas. Required voter approval of B\&O and utility taxes for county transportation authorities and PTBAs. Also modified the utility tax language to eliminate the reference to public utility services.

1980
HB 1427 (C 163 L 1980): Allowed Metro to impose a sales tax of up to $0.6 \%$ for public transportation purposes.

1983
ESHB 235 (C $491^{\text {st }}$ ex.s. L 1983): Only counties which have spent all county road funds on road purposes may receive rural arterial trust account funds.

1984
SB 3834 (C 112 L 1984) extended $0.6 \%$ sales tax to all transit agencies.
1987
EHB 396 (C 327 L 1987) authorized the creation of Transportation Benefit Districts (TBDs) by counties for any area within a county, and by cities for any area within a city. Purpose: capital funding for city streets, county road, or state highway improvements. Authorized to levy excess property taxes, form LIDs, impose impact fees on residential and commercial construction including late comer fees, and incur debt.

SSB 6358 (C 42, L 1990) enacted a five cent state gas tax increase for highway purposes and restructured the motor vehicle excise tax. For local option taxes, the bill created:

- Counties: Local option fuel tax at 10 percent of state rate, subject to voter approval;
- Counties: Vehicle license/registration fees up to $\$ 15$, subject to referendum;
- Counties and cities: Commercial parking tax, subject to referendum;
- Cities: Street utility charge, proceeds limited to 50 percent of annual maintenance and operations budget for streets.

SHB 1825 (C 43, L 1990): Establishment of nonhighway funding programs, including first enactment of High Capacity Transportation (HCT) and High Occupancy Vehicle (HOV) local option taxes.

For HCT Systems, subject to voter approval:

- Employer tax: up to $\$ 2$ per head
- Special MVET, up to $0.8 \%$ on value of vehicle; if MVET also imposed for HOV purposes, overall rate may not exceed $0.8 \%$
- Sales and use tax: up to $1 \%$ of retail sale price of the article; separate legislation (C $12^{\text {nd }}$ ex. sess., $L$ 1990) limited the maximum rate to $0.9 \%$ in counties imposing a criminal justice local sales tax.

For HOV Systems, subject to voter approval:

- Employer tax of up to $\$ 2$ per employee may be imposed by certain counties having within boundaries planned or existing HOV lanes
- Local surcharge of not more than $15 \%$ on the state MVET may be imposed by certain counties

1991
SHB 1342 (C 173, L 1991): Border Area fuel tax authorized for cities and towns within 10 miles of an international border and TBDs containing an international border. Tax rate: up to one cent. Voter approval required.

1992
ESHB 2610 (C 101 L 1992): Regional Transportation Authorities authorized, given High Capacity Transportation local taxing authorities (employer tax, MVET, sales and use).

ESHB 2964 (C 194 L 1992) established a sales tax on rental car contracts in lieu of MVET (applied to state and local MVETs). Rates to be set to provide the same amount of revenue as the MVET.

## 1995

Street utility charge invalidated: In Covell v City of Seattle, the Washington State Supreme Court found the street utility charge was not a valid fee but rather a tax on property that violated the state Constitution's uniformity clause.

## 1998

Referendum 49 (C 321 L 1998) restructured the MVET in numerous ways. For the HOV surcharge on the state MVET, the maximum rate was changed from $15 \%$ to $13.64 \%$ to reflect consolidation of the state's rate at $2.2 \%$. For HCT, the rental car tax in lieu of MVET was limited to $2.172 \%$. Created an exception to the prohibition against using transit sales taxes as MVET match for cities operating a municipal transit system and larger than 60,000 population.
$\underline{2000}$
Initiative 695 approved by voters in November 1999.
2ESSB 6856 (C 4 L 2000) raised sales tax cap to $0.9 \%$.
In March of 2000, I-695 was ruled unconstitutional.
SB 6865 (C $11^{\text {st }}$ Sp. Session, L 2000) established a flat $\$ 30$ license fee and repealed the state MVET. Due to the revenue sharing arrangement with transit agencies and local governments, revenue losses impact local transportation revenue.
$\underline{2001}$
SHB 1596 (C 89 L 2001) allowed public transportation providers limited to persons with special needs to use the sales tax authority.

## $\underline{2002}$

Regional Transportation Investment Districts authorized by E2SSB 6140 (C 56 L 2002)
RTIDs authorized to impose with voter approval:

- Regional sales and use tax of up to $0.5 \%$;
- Local option vehicle license fee of up to $\$ 100$ per vehicle registered in the RTID;
- Commercial parking tax, under authority enacted in 1990;
- Local MVET under HOV and HCT taxing authority (bill eliminated language tying the HOV MVET to the state MVET and establishes a stand-alone MVET rate for an RTID and county HOV program); retains max rate of $13.64 \%$ on the sales and use tax paid on retail car rentals;
- Employer excise tax under HOV taxing authority;
- Tolls (approvals by Commission and Legislature added in 2006 and 2008);
- Uses limited to capital projects.

Authorized a joint ballot with an RTA to impose any remaining HCT taxes.
$\underline{2003}$
Initiative 776 (C 1 L 2003) approved by voters in November 2002. Repealed local MVET for HCT purposes (and thus indirect RTID authority) and repealed county vehicle license fees.

ESSB 5247 (C 350 L 2003) added county-wide local option fuel tax ( $10 \%$ of state fuel tax) to RTID tax options, voter approval required. A county may not impose the local option fuel tax if levying as part of an RTID.

SHB 2033 (C 194 L 2003) applied sub-area equity to RTIDs.
SB 5769 (C 372 L 2003) authorized bonding authority for RTIDs.

ESHB 1853 (C 83 L 2003) generally sought to increase ability of counties and PTBAs to offer passenger-only ferry (POF) service. County Ferry Districts authorized for counties with a million or more population with a boundary on the Puget Sound. Revenue sources include property tax of 75 cents per $\$ 1000$ assessed value, voter approval not required. A district may impose an excess property levy for a one-year period with supermajority approval of voters. PTBAs also given authority to operate POF service. Revenue sources (both voter approved) include $0.4 \%$ MVET and $0.4 \%$ sales and use tax.

## 2005

SSB 5177 (C 336 L 2005) rewrote TBD statutes. Changes included:

- Definition of "improvement" broadened to include operations, maintenance, preservation, and public transit;
- sales and use tax up to $0.2 \%, 10$ year limit;
- vehicle fee at renewal up to $\$ 100$;
- tolls;
- voter approval of TBD taxes and fees required;
- Other changes - impact fees on residential development to exclude those with fewer than 20 residences, TBDs may only form a LID by petition method.


## 2006

ESHB 2871 (C 311 L 2006): 0.8\% MVET for RTIDs. RTID uses broadened to allow operations, maintenance, and preservation of tolled facilities and operating expenses for traffic mitigation during construction. Max sales tax for RTIDs reduced to $0.1 \%$. Required RTID and Sound Transit to submit ballot propositions to voters in 2007, each contingent upon the others passage.

ESSB 6787 (C 332 L 2006) allowed all counties to form Ferry Districts. Struck some, but not all, language limiting the use of Ferry District funds to passenger only ferry service (RCW 36.54.120 continues to limit powers to POF service.)

SSB 6247 (C 318 L 2006) enacted a revised vehicle valuation schedule for future MVETs.

## 2007

ESHB 1858 (C 329 L 2007) allowed TBDs to impose the first $\$ 20$ of a vehicle license fee without voter approval, if approved by a majority of the TBD board. Limits impact fees to commercial development only, exempts impact fees from voter approval.

SHB 1396 (C 509 L 2007) required a joint ballot for RTID and Sound Transit at the 2007 general election.
E2SSB 5862 (C 223 Laws 2007): Ferry District revenue uses broadened to include improvements to vessels and docks and shuttle services; districts allowed to incur debt.

2009
SB 5540 (C 289 L 2009): High Capacity Transportation Corridor Areas created and given authority for HCT taxes: employer tax, sales \& use tax, rental car tax.

2SSB 5433 (C551 L 2009): a King County Ferry District may only impose a property tax of 7.5 cents per $\$ 1000$ of assessed valuation. King County also authorized to impose an additional regular property tax levy of 7.5 cents per $\$ 1000$ assessed valuation for transit-related expenditures. The first cent must be for expanding transit capacity on SR 520.

2010
SSB 1591 (C 105 L 2010) allowed TBD sales tax to be imposed for longer than 10 years if dedicated to repayment of bonds.

## 2011

ESSB 5457 (C 373 L 2011) King County Metro authorized to impose a Congestion Reduction Charge of up to $\$ 20$ per vehicle registration renewal. Until June 30, 2014, requires approval by voters or a two-thirds majority of the County Council. After June 30, 2014, may only be imposed with voter approval. Section expired December 31, 2014.

2012
ESB 6215 established an optional transportation benefit district rebate program for low-income individuals. A rebate program may refund up to 40 percent of the fee, tax, toll paid by a low-income individual (at or below 45 percent of district median household income adjusted for household size).

2015
2ESSB 5987 (C 44 L 2015, $3^{\text {rd }}$ Special Session): The Local Transportation Revenue portion of the 2015 Transportation Finance bill included four changes.

For Transportation Benefit Districts, additional authorities:

- Up to $\$ 40$ of the vehicle fee may be imposed without voter approval if the $\$ 20$ councilmanic vehicle fee has been in effect for at least 24 months,
- Up to $\$ 50$ of the vehicle fee may be imposed without voter approval if the $\$ 40$ councilmanic vehicle fee has been in effect for at least 24 months (subject to potential referendum),

For a certain PTBA (Snohomish County Community Transit), Additional Sales Tax authority of $0.3 \%$, voter approval required.

For a certain PTBA (Kitsap Transit), authority to create a Passenger Only Ferry District, with the following local tax options:

- Sales and Use Tax of up to $0.3 \%$, voter approved, in addition to all other taxes
- Parking Tax, voter approved
- Tolls for passengers, packages, and parking (where applicable)
- Leasing and advertising fees

For Sound Transit 3, additional high capacity transportation tax options authorized in 2015 (must be voter approved):

- Sales and use tax - up to $0.5 \%$ (for a total of $1.4 \%$ )
- Property tax levy of up to $\$ 0.25$ per $\$ 1000$ of assessed value
- Motor vehicle excise tax - up to 0.8\%

Additional authorization for an MVET up to $0.8 \%$ of the value of the vehicle, exempting trucks more than 6,000 pounds, farm vehicles, and commercial trailers. Until bonds issued against the original MVET are repaid, the vehicle depreciation schedule remains the same as that currently in use. Once those bonds are repaid, the schedule switches to the one in effect at the time the MVET is approved by the voters.

- If an RTA imposes any of these additional taxes, it is prohibited from receiving state grant funding except for transit coordination grants.


## $\underline{2018}$

ESB 5288 (C 53, L 2018) enacted additional population criteria to allow a certain PTBA (Thurston County Intercity Transit) to impose an Additional Sales Tax authority of $0.3 \%$, voter approval required.

2022
ESSB 5974 (C 182, L 2022) increased the maximum border area motor vehicle/special fuel tax rate by 1 cent/gallon and allowed for a $0.1 \%$ councilmatic sales tax for transportation benefit districts.
SSB 5528 (C 285, L 2022) established enhanced service zones within a regional transit authority, which may impose an additional $1.5 \%$ MVET and a commercial parking tax.

## Summary Chart of Local Option Taxes for Transportation

| TAX | PURPOSE | RATE | JURISDICTION | EXEMPTIONS | OTHER PROVISIONS |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Cities and / or Counties |  |  |  |  |  |
| Fuel Tax | Highway Purposes (Per 18th Amendment) | 10\% of State Rate, public vote | County (Incorporated and Unincorporated) | Same as statewide fuel tax--applied to both motor and special fuel | Distributed to county and cities within the county on per capita basis: 1.5 for population in unincorporated area and 1.0 for city populations. |
| Commercial Parking Tax | General Transportation | No fixed rate-councilmanic/referendum process specified | City or County (Unincorporated), RTID |  | May provide exemptions for tax-exempt carpools, vehicles with handicap decals, and government vehicles. |
| Border Area Fuel Tax | Street construction \& maintenance | Up to two cent per gallon, public vote, can be adjusted for inflation | Cities or TBDs within 10 miles of international border crossing |  | For areas impacted by Canadian border crossings. |
| Property Tax Road Levy | County Road Purposes | Up to $\$ 2.25$ / $\$ 1,000$ assessed value | All counties |  | Levy can be diverted for other purposes, but doing so makes the county ineligible for CRAB road grants. |
| Employer Tax | High Occupancy Vehicle Program | Up to $\$ 2 /$ employee/month, public vote | King, Pierce, Snohomish counties | Participation in commute reduction programs. | Total of HOV taxes cannot exceed revenue from MVET alone. Precludes HCT employer tax. |
| Motor Vehicle Excise Tax (MVET) <br> Retail Car Rental Tax | High Occupancy Vehicle Program | $0.3 \%$ on value of vehicle $13.64 \%$ on sales \& use tax paid on retail car rentals | King, Pierce, Snohomish counties | Trucks over 6,000 lbs. Unladen weight | Total of HOV taxes cannot exceed revenue from MVET/rental car tax alone. |
| County Ferry District Property Tax | Passenger-only ferry service | Ad valorem, up to seventy-five cents per $\$ 1,000$, councilmanic; except in King County where the limit is 7.5 cents per \$10,000 assessed value (RCW 36.54.130) | County Ferry Districts |  | Excess property tax levy, public vote |
| Repealed/Discontinued City and County Taxes/Fees |  |  |  |  |  |
| Street Utility Charge <br> Found unconstitutional by Washington State Supreme Court. (See page 179.) | Street Maintenance and Operations | Up to \$2/employee/month Up to $\$ 2 /$ household/month Councilmanic | City | Entities exempt from property/leasehold tax | Tax ruled unconstitutional: not a tax but a fee; found to violate uniformity clause and one percent levy limitation. |


| TAX | PURPOSE | RATE | JURISDICTION | EXEMPTIONS | OTHER PROVISIONS |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Vehicle License Fee (See Repealed Taxes, Page 283) <br> Repealed by Initiative 776 | General Transportation | Up to $\$ 15$ <br> Councilmanic | County | County may exempt persons over 60 or with disabilities | Repealed by Initiative 776 |
| Transportation Benefit Districts (TBDs); size can range from portion of a city to multi-county |  |  |  |  |  |
| Sales and Use Tax | Transportation activities | Up to $0.2 \%$, public vote <br> Up to an additional $0.1 \%$, without public vote | TBDs | Same as state sales tax. | No longer than 10 years unless reauthorized by vote or governing board in the case of $0.1 \%$, except if revenues are pledged for bonds |
| Vehicle Fee | Transportation activities | Up to $\$ 100$, public vote Up to $\$ 20$, councilmanic. $\$ 40$ councilmanic, if $\$ 20$ fee has been in effect for 24 mos. <br> $\$ 50$ councilmanic, if $\$ 40$ fee has been in effect for 24 mos. | TBDs | Vehicles over 6,000 lbs are exempt <br> Motor vehicle fees for passenger only ferry improvements always subject to public vote | Combined fees in overlapping districts may not exceed the single statutorily authorized rate (aka "no stacking") <br> Vehicle fee of more than $\$ 40$ subject to referendum procedures |
| Excess Property Tax Levies | Transportation activities | No fixed rate, public vote (super-majority) | TBDs |  | One year levy, and multi-year levy to support GO bonds |
| Tolls on state routes, city streets, county roads | Transportation activities | No stated rate | TBDs |  | Tolls on State Routes authorized by Legislature; other tolls approved by Transportation Commission |
| Border Area Fuel Tax | Highway purposes (18th amendment) | Increments of a tenth of a cent, may not exceed one cent per gallon, public vote | TBDs with international border in boundaries |  |  |
| Impact fees (commercial development only) including late-comer fees and LID formation | Transportation activities | No prescribed rate. No public vote for impact fees. | TBDs |  | Controlled by overarching requirements for each process. |
| Regional Transportation Investment Districts (RTID) (King, Pierce and Snohomish Counties only--Single or Multiple adjoining counties) |  |  |  |  |  |
| Sales and Use Tax | Capital improvements to Highways of Statewide Significance \& up to $10 \%$ of funds for other roads | Public vote: Up to $0.1 \%$ | RTID | Same as state sales tax | All RTID taxes, fees, tolls expire after projects completed \& debt retired. Specific planning \& fiscal requirements. |
| Vehicle License/Registration Fee | Same | Public vote: Up to $\$ 100$ on renewals | RTID |  |  |


| TAX | PURPOSE | RATE | JURISDICTION | EXEMPTIONS | OTHER PROVISIONS |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Motor Vehicle Excise Tax and surtax on car rental sales and use tax (HOV system tax authority) | Same | Public vote: Up to $0.8 \%$ MVET; up to $13.64 \%$ on rental car sales tax | RTID |  | Total of HOV taxes cannot exceed revenue from MVET alone. |
| Employer tax (HOV system tax authority) | Same | Public vote: Up to $\$ 2 /$ month per FTE | RTID |  | Total of HOV taxes cannot exceed revenue from MVET alone. |
| Local Option Fuel Tax, county-wide | Same | Public vote: $10 \%$ of state rate | RTID |  | May not be imposed by RTID and county |
| Commercial Parking tax | Same | Public vote | RTID |  |  |
| Tolls | Same | Public vote | RTID |  | Tolls on State Routes authorized by Legislature; other tolls approved by Transportation Commission |
| Public Transit Systems |  |  |  |  |  |
| $\underline{\text { Sales and Use Tax }}$ | Public Transit | Up to $0.9 \%$, public vote <br> Additional 0.3\%, public vote, Community Transit and Intercity Transit only | Cities, Counties and Special Purpose Transit Districts |  | Cannot be imposed if jurisdiction is within another jurisdiction that is collecting tax. |
| B \& O Tax \&/or Household | Public Transit | Set by transit district, public vote | City, Counties and Special Purpose Transit Districts |  | Neither may be used concurrently with sales tax |
| Property Tax | Public Transit | Up to 7.5 cents per $\$ 1,000$, Councilmanic | County over 1.5 M persons |  | First one cent must be for bus capacity along SR 520 corridor. |
| Congestion Reduction <br> Charge | Public Transit | Up to \$20 per vehicle | County that has assumed the authority of a metropolitan municipal corporation | Vehicle renewals only | Expires December 31, 2014. |
| Passenger-Only Ferry Service Taxes: MVET, Sales tax | Passenger Only Ferry Services | Up to $0.4 \%$ MVET, on renewal, public vote Up to $0.4 \%$ Sales tax, public vote | Public Transportation Benefit Areas abutting Puget Sound \& not within RTA boundaries | Vehicles over 6,000 lbs |  |
| Passenger Only Ferry Districts formed by Kitsap Transit | Passenger Only Ferry Services | Up to $0.3 \%$ sales tax, public vote <br> Parking tax, tolls, leasing, advertising fees | PTBA bordering western side of Sound, over 200 K pop'n, with one or more state ferry terminals |  | May issue GO bonds |

## High Capacity Transportation

| Employer Tax | High Capacity Transportation Systems | Up to \$2/employee/mo | RTA (ST): Pierce, King, Snohomish Transit agencies in Clark, Spokane, Yakima, Kitsap, \& Thurston HCTCAs: Transit agencies Spokane and Clark counties |  | Not allowed if HOV employer tax in effect |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Motor Vehicle Excise Tax <br> Repealed by Initiative 776. <br> ST permitted to continue to impose to meet debt obligations, see Pierce County v. State 159 Wn2d 16 (2006) | High Capacity Transportation Systems | Up to $0.8 \%$ of vehicle value <br> ST3: additional $0.8 \%$ MVET, voter approved | Same as above for original $0.8 \%$. <br> Additional $0.8 \%$ only available to Sound Transit. | Vehicles over 6,000 lbs | Until bonds issued against the original MVET are repaid, the vehicle depreciation schedule remains the same as that currently in use. Once those bonds are repaid, the schedule switches to the one in effect at the time the ST3 MVET is approved by the voters (RCW 82.44.035). |
| Property tax | High Capacity Transportation Systems | Up to $\$ 0.25$ per $\$ 1000$ of assessed value | Only Sound Transit |  | After bonds retired, any property taxes pledged to repayment must be reduced to meet $\mathrm{O} \& M$ needs or terminated. |
| Rental car sales tax | High Capacity Transportation Systems | Up to 2.172\% | Same as above |  | Originally, in lieu of MVET. |
| Sales \& Use Tax | High Capacity Transportation Systems | Up to $1 \%$ of purchase price of taxable items <br> ST3: Additional 0.5\% <br> Voter approved | Same as above, for base sales tax. <br> Additional $0.5 \%$ sales tax only available to Sound Transit. | Same as statewide sales tax | Tax limited to $0.9 \%$ if $0.1 \%$ local option sales tax for criminal justice is in effect |

